DECATUR PUBLIC LIBRARY BOARD OF TRUSTEES AGENDA

December 17, 1992 4:30 P.M.

- I. Call to Order - Dick Lockmiller, President
- II. Approval of Minutes

 - Meeting of November 19, 1992 Meeting of November 27, 1992 В.
- III. Communication from the Public
 - IV. City Librarian's Report
 - Report from Leta Burch, Staff Artist
 - ∇ . Reports of Committees
 - Α. Personnel, Policy, Public Relations and Committee
 - Meeting of December 7, 1992
 - В. Finance and Properties Committee
 - Approval of Bills for November 1992
 - 2. Meeting of December 8, 1992
 - C. Rolling Prairie Library System
 - Report on December RPLS Board Meeting
 - D. Foundation
 - 1. Meeting of December 14, 1992
 - Ε. Friends of the Library
 - 1. No Meeting
- VI. Avenues to Excellence II
 - Α. Chapter VII, Personnel
- VII. Old Business
- WILL. New Business
 - Statewide Library Borrower's Card
 - IX. Adjournment

DECATUR PUBLIC LIBRARY BOARD OF TRUSTEES November 19, 1992

I CALL TO ORDER

The meeting was called to order at 4:30 p.m. by Stanley Sitton, Time President. Members present: Mr. Sitton, Daniel Gaumer, Jamice Lambert, Edmund McClure, Barbara Ohlsen, Robert Smith, John Stengel, and Patricia Williams. Absent: Richard Lockmiller. Staff present: John Moorman and Linda Humphreys. Others present: Data Balding, Chuck Phillips, and Jack Taylor.

II. APPROVAL OF MINUTES

The minutes of the meeting of October 15, 1992 were approved as mailed.

III. COMMUNICATIONS FROM THE PUBLIC

Date Balding addressed the Board on a variety of his concerns.

The motion was seconded by Mr. Stangel and unanimously carried on roll call vote. The Board went into closed session at 4:38 p.m. The meeting was re-convened at 4:50 p.m.

IV. CITY LIBRARIAN'S REPORT

The City Librarian's report was previously mailed.

There were 17 calls from library patrons to Night Owl in October. This service will be further publicized on bulletin boards and through public service announcements. Publicity will be sent to the schools.

The new library delivery van is expected November 28.

Decatur will save \$347.42 per month. This will be offset by higher maintenance costs from CLSI on the upgraded system. The library has not been billed for these costs during the past year due to a clerical error at CLSI.

A 30% decline in circulation on bookmobile 548 was discussed. Mr. Moorman noted changing school use patterns and restriction on use by school principals as possible reasons. Mr. Moorman or Mr. Serber will work with the schools and talk to principals about bookmobile use.

REPORTS OF COMMITTEES

Personnel, Policy, and Public Relations Committee: Mrs. Williams reported on the meeting of November 2, 1992.

Indice and Properties Committee: Mr. McClure made a motion to approve the October bills. The motion was seconded by Mrs. Lambert and analysis carried on roll call vote.

The Committee met November 3. The current millage rate of .4174 plus a 2.5% projected increase in the equalized assessed valuation would equal \$2,096,391. Therefore, a request of \$2,087,512 would met result in a millage increase. This is more than the amount result in a millage increase. This is more than the amount result in a millage increase. This is more than the amount result in a millage increase. This is more than the amount result in a millage increase in the staff, Sunday hours, and an increase in the millage for the staff, Sunday hours, and an increase in the meterials budget. Mr. McClure made a motion to request \$2,087,512 from the City Council. The motion was seconded by Mrs. Ohlsen and manimously carried on roll call vote.

Prairie: Mr. Moorman attended the November meeting in Gordo. The system is considering a merger with Corn Belt Library System in Bloomington.

The Foundation Board met on November 9 and 12, 1992.

Moorman reported that plans are progressing for the Shilling
Local History Room open house on January 12. Mr. Moorman will be
meaning a mission statement and developing a five year plan for
the Foundation.

The Friends met November 12 and agreed to less four new copiers for the public--two for the main floor and to replace the ones in the basement. In addition, there will copier for business use by the staff to be located on the floor. The Friends agreed to sponsor the Fine Arts Film again this year. The gift shop will be open on Saturdays the staff to pen on Saturdays in December.

WI- AVENUES TO EXCELLENCE II

Chapter VI, Reference Service, was reviewed.

WII OLD BUSINESS

Plan 1991 Review, Goal V: Mr. Sitton reported on the

Moorman prepared data for the City Council in response to the questions raised on October 26.

WIII- NEW BUSINESS

A proclamation will be issued by the City Council for Family Feeding Night.

Ed Booth analyzed the new proposal and recommended its Mrs. Ohlsen made a motion to authorize Mr. Moorman to the agreement. The motion was seconded by Mr. Stengel and maximusly approved.

The contents of the library's safety deposit box were examined by Smith and Mr. Moorman. They found a lot of historical materials as well as a glass positive of Abraham Lincoln. Mrs. Onlsen made a motion to approve a resolution authorizing access to the safety deposit box by any officer of the Board or the City Librarian. The motion was seconded by Mrs. Lambert and unanimously carried.

II. ADJOURNMENT

Er. Sitton adjourned the meeting at 6:00 p.m.

Respectfully submitted,

Patricia Williams, Secretary

Decatur Public Library Board of Trustees

DECATUR PUBLIC LIBRARY BOARD OF TRUSTEES SPECIAL MEETING November 27, 1992

I. CALL TO ORDER

The meeting was called to order at 2:30 p.m. by Stanley Sitton, Tice President. Members present: Mr. Sitton, Daniel Gaumer, Barrara Ohlsen, Robert Smith, John Stengel, and Patricia Williams. Lemers absent: Janice Lambert, Richard Lockmiller, and Edmund Staff present: John Moorman and Joann Stanbery. Others Reid Magney, Decatur Herald & Review.

II- 1993/94 LEVY REQUEST

November 19, 1992 meeting, the levy request of \$2,087,512 mesented to the Board as a request that could be met without intensing the library millage rate. This had been figured using the library millage rate. This had been figured using the mew gross equalized assessed valuation obtained from the county soffice. The percentage figure which had been used the last means was then applied to obtain the adjusted equalized valuation used in levy determination. However, this means was wrong because several Tax Incremental Funding (TIF) districts were added this year. Thus, it was felt that the levy descent the several to be revised by the Board.

It was noted that the levy request included an increase to provide a pay raise for the staff, Sunday hours, and an increase in the materials budget. The library's dependence on property tax was discussed.

Council at their meeting on December 21.

a made to approve presenting a levy request of \$2,087,512 to the City Council. The motion was approved with four the world and two no votes (Mr. Stengel and Mr. Smith).

III ADJOURNMENT

There was no further business. Mr. Sitton adjourned the meeting at 3-15 p.m.

Respectfully submitted,

Patricia Williams, Secretary Decatur Public Library Board of Trustees

City Librarian's Report

For the December 17, 1992 Meeting

of the

Decatur Public Library Board of Trustees

The public access copy machine service provided by the Friends of the Library was expanded and upgraded this month. There are now the public access coin-operated units on each service floor of the library. The new machines allow for reduction and enlargement of the library as well as the regular features contained in the previous machine units. As a part of this expanded service project the library are to be commended on their continuing support of library to be commended on their continuing support of library are to be commended.

The Library Christmas Gift Tree is up across from the circulation desk and response has been positive. Thanks go to the library departments which have made this project possible.

Progress continues on long-term projects. The first of the membership have arrived for the on-line catalog. Once installed these terminals will enable staff to practice using the on-line catalog prior to its public unveiling late next spring. The smanship center concept being discussed with Communities In ership now has an advisory committee to assist with its element. Jearld Merrick, reference librarian is working with catalog in Partnership on this project. A visit scheduled to low city, Iowa to view their on-line catalog operation had to be made due to bad weather. It is hoped that the visit may be in January. I am working with the DPL Foundation on the silling Room ceremonies scheduled for January 12, 1993 and on the efforts of the Foundation through the development of a long-range plan.

During the past month I have been active in planning the 1993 Illinois Library Association Annual Conference to be held in Springfield, in April of 1993. A preliminary conference program has been sent out and I hope that all Library Board members will be able to attend some of the conference. On Friday December 4th, I attended a meeting of the ILA Public Policy Committee where several proposed programs of interest to DPL, such as the statewide borrowers card program, were discussed. The legislative agenda for ILA for the upcoming session was given preliminary discussion. On Wednesday December 2nd I appeared on radio station WSOV's morning call-in program to discuss the library's lewy request.

I am reviewing with all library departments the statistics that are collected on a monthly basis to determine why and what we should collect, how we should count, and in what format it should be recorted. As a part of this process, I would like to know what statistics board members are interest in receiving. The goal is to collect only those statistics which are useful to library station and to present them in an understood format that takes the minimum amount of staff time to prepare.

The annual Friends of the Library Volunteer Tea was held on December 9th to honor the many volunteers who regularly the Library in a wide variety of areas from the Local Room, to catalog card filing, to operating hospital book to delivering books to homebound individuals. Their services reatly appreciated. This past month 72 volunteers contributed hours of service to the library. Other statistics show that the department had 25 programs with an attendance of 416. Thirteen the visited the department for tours and story-times.

As of December 10, 1992 60.82% of the fiscal year had passed and 57.9% of the budget had been expended or encumbered.

STATISTICAL REPORT November 1992

Tolumn purchased this 12 months to date: 13,374
Tolumn purchased last 12 months to date: 15,929

TECHNICAL SERVICES

New book volumes added	1,367
New book titles added	554
AV titles added	140
Books withdrawn	1,498
Books mended	625
Gift books	574

FINANCIAL REPORT

	Budgeted	YTD Expended 1992/93	YTD Expended 1991/92	Unexpended
Personal Services	1,606,970	866,109	906,689	740,861
Operating	453,268	209,533	212,716	243,735
Capital & books	284,537	180,956	195,603	103,581

STAFF STRENGTH

	Previous month	<u>Terminations</u>	New staff	Strength
	9	0	0	9
Library Assistants	7 + 6	0	0	7 + 6
-	16 + 9	0	0	16 + 9
	4 + 6	0	0	4 + 6
	2 + 1	0	0	2 + 1

1/2 time T.S. Clerk I; Audiovisual Librarian; Building Custodian, Library Administrative Clerk

O TIME FOR MONTH: 0

====== 156 adult + 26 youth + 36 juvenile = 218 total

this 12 months to date: 49,185 last 12 months to date: 47,186

72 volunteers worked 197 hours

DECATUR PUBLIC LIBRARY

Circulation Statistics

November 1992

Location	November 1992	November 1991	% Change
CENTRAL LIBRARY, PRINT			
Reference	204	149	36.91
Adult	24,825	26,223	-5.33
Toung Adult	1,100	1,609	-31.63
Children's	15,436	14,593	5.77
TOTAL	41,565	42,574	-2.36
EXTENSION			
Bookmobile 547	4,634	5,319	-12.87
Bookmobile 548	4,701	7,136	-34.12
Outreach	1,313	993	32.22
TOTAL	10,648	13,448	-20.82
TOTAL PRINT	52,213	56,022	-6.79
MOM-PRINT			
Films	2	50	-96.00
Wideocassettes	7,191	7,606	-5.45
Audiocassettes	2,755	2,023	36.18
Pecordings	593	1,213	- 51.11
Other	110	54	103.70
TOTAL	10,651	10,946	-2.69
Extension Non-print	24	70	- 65.71
TOTAL NON-PRINT	10,675	11,016	-3.09
Renewals	441	530	-16.79
TOTAL CIRCULATION	63,329	67,568	- 6.27

DECATUR PUBLIC LIBRARY

Circulation Statistics

November 1992

Location	Current Year	Last Year	% Change
CENTRAL LIBRARY, PRINT			
Reference	1,766	2,615	-32.46
Adult	325,842	317,685	2.56
Toung Adult	22,159	23,284	-4.83
Children's	199,731	196,084	1.85
TOTAL	549,498	539,668	1.82
EXTENSION			
Bookmobile 547	67,036	66,355	1.02
Bookmobile 548	61,645	68,882	-10.50
Outreach	14,926	14,198	5.12
TOTAL	143,607	149,435	-3.90
TOTAL PRINT	693,105	689,103	.58
MCM-PRINT			
Films	370	508	-27.16
Wideocassettes	92,526	95,501	-3.11
Audiocassettes	25,937	26,357	-1.59
Recordings	15,976	16,903	- 5.48
Other	801	769	4.16
TOTAL	135,610	140,038	- 3.16
Extension Non-print	545	449	21.38
TOTAL NON-PRINT	136,155	140,487	-3.08
Renewals	5,923	5,329	11.14
TOTAL CIRCULATION	835,183	834,919	.03

Personnel, Policy, and Public Relations Committee December 7, 1992

Sitton called the meeting to order at 5:05 p.m. Members Mr. Sitton, Dan Gaumer, Janice Lambert, Dick Lockmiller, and Earb Chlsen. Absent: Patricia Williams. Staff present: John Linda Humphreys. Others present: Chuck Phillips.

Indused personnel changes: Mr. Moorman reported that he needed to office staff members (one in addition to his secretary) for his management team who are not part of the union. He proposed eliminating one Library Administrative Clerk position that is now that and creating the position of Library Administrative Aide.

Locamiller made a motion to recommend approval of the Library administrative Aide position to the full Board. The motion was seconded by Mr. Gaumer and unanimously carried.

Moran also proposed a change in the vacant full-time Building Customen position. For the past month, the position has been filled by two Manpower people--one working 20 hours per week and make the district of the library, and Mr. Moorman would like to make the arrangement of the library, and Mr. Moorman would like to make the arrangement of the library all of the hours the library is open. The mearly all of the hours the library is open. The solution would be the same as before. There will be a solution to the library--even at 44 hours per week--because the new limit be on the lower pay scale with no health insurance. Only made a motion to recommend approval of Mr. Moorman's to the full Board. The motion was seconded by Mrs. Labert and unanimously carried.

Lockmiller made a motion to recommend Mr. Moorman's proposal to current year to the full Board. The motion was seconded by Lambert and unanimously carried. Mr. Lockmiller made a motion to recommend Mr. Moorman's proposal for 1993/94 to the full Board. The motion was seconded by Mrs. Ohlsen and unanimously carried. The motion was seconded by Mrs. Ohlsen and unanimously carried. The consensus was that the management pay plan should take effect the same time as the agreement with the union.

There was no further business. The meeting was adjourned at 5:50

Respectfully submitted,

John A. Moorman City Librarian

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Finance and Properties Committee December 8, 1992

Lockmiller called the meeting to order at 4:30 p.m. Members
Mr. Lockmiller, Barb Ohlsen, Ed McClure, and John
Stangel Absent: Stan Sitton and Bob Smith. Staff present: John
Lockmiller called the meeting to order at 4:30 p.m. Members
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Mr. Lockmiller called the meeting the m

Proposal from Prairie Archives for sale of special collection: Mr.

Morrow reported that the library owns a collection of old books.

That collection was examined by John Paul, owner of Prairie archives, who offered \$3,030 for the entire collection. The collection another quote.

Management pay plan: Mr. Moorman's plan was discussed at length and will be reviewed at the Board meeting.

Morman meet with Jim Bacon to discuss the amount of money the library to the city general fund. The possibility of more for the library from the income tax surcharge was also it was also noted that the Board could reduce the fund balance. Mr. Moorman will also talk to Mr. Bacon the library using the money in the library capital fund for the first two months of the fiscal year. Mr. Moorman mentioned the possibility of establishing a working cash fund.

business: Mr. Moorman reported that 48 people used the bour of free parking in November at a cost of \$9.60 to the line. Night Owl was used 17 times by Decatur library patrons in the city to find a way to continue using police officers for library security.

There was no further business. The meeting was adjourned at 5:55

Respectfully submitted,

John A. Moorman City Librarian

VII. PERBONNEL

Staffing Levels

Personnel is the library's most valuable resource and usually accounts for the largest portion of the budget. A library must be adequately staffed by competent, well-trained personnel in order to guarantee timely, efficient, and high quality library service to the community.

ion ion ins. onnized that one means of maintaining quality is through

b. Ubrarios serving fewer than 5,000 people shall have on their staff a person with any one of the following educational descriptions: a graduate ALA accredited Мявтев degree in Library Science, a Bachelor's degree, a Library Technical Assistant Certificate (LTA) or two years of college
a. Ubration serving populations of 5,000 and over shall have on the staff at least one full-time employee with a graduate degree from an ALA accredited library action. Ubraties serving over 5,000 people should employ degreed librarians in reasonable proportion to their population and their locally chosen roles.
2. (Elther a or b applies.)
1. Every library, no matter how small, shall have a permanent, paid staff member scheduled to work a minimum of 25 hours per week who is responsible for the administration of library services.
remining and providing quainy library service is a demanding task. The library profession has recognized that one maintaining quainy is unough approved educational programs. The American Library Association (ALA) has done this through the accreditation of graduate programs in library and information aclence. While acknowledging that each library employee must be evaluated on his orher specific talents, the commitment of the profession to quality education for library positions. In this document by recommending the employment of graduates of ALA accredited programs for professional library positions.

	(NOTE: For librarie flexibility in staffing	s serving populations un arrangements in small is	far 5,000; A grandfather settlutions, due to the lin	clause,will be applied t	o this standard in recognists staff vacancies occu	(NOTE: For libraries serving populations under 5,000: A grandfather clause, will be applied to this standard in recognition of the fact that there is often little flexibility in staffing arrangements in small institutions, due to the limited size of the staff. As staff vacancies occur, the above standard should apply.)
ë	Scheduling of librar various days of the	Scheduling of library staff shall reflect library use various days of the week and hours of the day.	user pattems, and shall t lay.	be determined after an a	nnual analysis has been	Boheduling of library staff shall reflect library user patterns, and shall be determined after an annual analysis has been made of the extent of library usage on various days of the week and hours of the day.
Pol	Policies					
Slea	rrly defined written _F munication between	Clearly defined written personnel policies and procedures shall be established. While the administrative librarian shall se sommunication between staff and the library board, formal channels of communication within the library should be specified.	procedures shall be estard, formal channels of c	ablished. While the ad ommunication within the	ministrative librarian sh e library should be spec	Clearly defined written personnel policies and procedures shall be established. While the administrative librarian shall serve as the principal channel of communication between staff and the library board, formal channels of communication within the library should be specified.
 .	The written personn	The written personnel policies and practices shall		be made available to all staff members.		
	Job descriptions sh	Job descriptions shall be written and made available to all staff members.	available to all staff mer	nbers.		
· · ·	Each library shall ad shall be comparable	Each library shall adopt and follow a system of position classification and develop an organization chart. shall be comparable in all grades and at all levels with positions requiring similar educational preparati	of position classification of the levels with positions rec	and develop an organiz quiring similar educatior		tion classification and develop an organization chart. Hourly salary rates in the position classification with positions requiring similar educational preparation and performing similar job assignments.
301	Salarios					
	The library complies	The library complies with the current federal minimum wage.	minimum wage.		*	
	For entry level profe	ssional positions requirir	ig an ALA-accredited gi	raduate library degree,	the minimum salary me	For entry level professional positions requiring an ALA-accredited graduate library degree, the minimum salary meets or exceeds <u>either</u> a or b below.

The most recent salary for starting library positions as listed in the table entitled "Average Salary Index: Starting Library Positions 1987-" in the Dowker Annual of Library and Book Trade Information. This salary table first appears in the October 15th issue of Library Journal each year.

-

(Note that the annual salary listed in the Bowker Annual is two years prior to the current year.)

<u> </u>	The base salary for a public r service boundaries.	school teacher with a fifth y	ear degree in any one	of the elementary or secon	The base salary for a public school teacher with a fifth year degree in any one of the elementary or secondary school districts within the library's service boundaries.
). The salaries encompasse	The salaries for clerical and support positions in the library meet or exceed those salari encompasses all or part of the library's service area. (School, municipal, township, etc.)	stitions in the library meet service area. (School, mu	or exceed those salar inicipal, township, etc.	ies paid to equivalent por)	The salaries for clerical and support positions in the library meet or exceed those salaries paid to equivalent positions of any other public agency tha encompasses all or part of the library's service area. (School, municipal, township, etc.)
Staff Development	ment				
Staff shall particip	staff shall participate in library organizations at the local, state, and national level.	at the local, state, and ne		nities for formal educatior	Opportunities for formal education shall be encouraged and supported.
10 There shall t	There shall be a planned orientation program for	ogram for all new employees.	es.		
11 Employees a joba. Suitab	Employees at all levels shall be encouraged to al joba. Sultable compensation shall be provided.	aged to attend workshops provided.	and other continuing e	ducation activities which v	Employees at all levels shall be encouraged to attend workshops and other continuing education activities which will help them grow and develop in their joba. Sultable compensation shall be provided.
omminity Awareness	e de la compansión de l				

Community Awareness

Library staff shall have a clear understanding of the informational, educational, and recreational needs of the community and the role of the library in meeting these needs. It is the responsibility of staff as well as trustees to encourage library use by adopting a helpful, interested, and enthusiastic attitude towards meeting the meets of all library patrons. Library staff shall provide high quality library service to all patrons without regard to patrons' age, race, sex, marital status, national origin, political opinion, or religious belief.

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SECRETARY OF STATE

Springfield, Illinois 62756

ILLINOIS STATE LIBRARY 300 South Second Street Springfield, Illinois 62701-1796

MEMORANDUM

TO:

Members of the Illinois State Library Advisory Committee

FROM:

Bridget L. Lamont, Directon

DATE:

December 3, 1992

RF:

Draft Proposal for a Statewide Borrower's Card Program

we have enclosed the latest draft of a proposed Statewide Borrower's Card program for consideration by ISLAC at the December 8 meeting. The concept of a statewide card has been discussed in Illinois for several veers. One of the problems has always been the effect that such a program would have on the expansion library service into unserved areas.

this proposal to provide the kind of statewide access that has been discussed for so many years and, at the same time, do it in a way that would benefit the rural unserved areas of the state. The concept is a manufacture of concerns including the slowing pace of Project Plus (some statistics are included) and the recommendations of the Rural The success rate of Project Plus has fallen somewhat in the state of the individual projects has diminished. Both these factors make it unlikely that we will see universal library the state in any reasonable amount of time. We have also the text of the first recommendation of the Rural Library Panel associated sub-recommendations which deal with this subject.

The result of this proposal would be to postpone awarding any Project plants for the duration of the two year trial program. The program, the accompanying proposal would function similar to a project PLUS, two years in duration, with referenda planned in a large dareas for the spring of 1995. Local referenda would be based done at the system and local library level and could use any of several models including school district boundaries, contractual services, and wide districts, etc.

The reference could be promoted on the state, system, and local levels and would benefit from upcoming public relations programs by the Illinois

Library Association and the Illinois State Library. In fact, referenda campaigns would benefit from any library promotion—a two year program to make everyone in the state aware of libraries!

There are, of course, many details to be worked out. Do we issue a card? A sticker? What kind of access to materials are we actually taking about in participating academic libraries? In schools? In corporate libraries? Is Statewide Borrower's Card an appropriate name for the program? We feel that these topics can all be addressed by the Title I and Title III subcommittees. Ongoing assessments of the program's benefits and flaws can be discussed by both subcommittees and by ISLAC to guide the program through the two year trial period.

A number of elements have converged to make this a promising time to try this new direction. We have clear direction from the Rural Library Panel and the Illinois White House Conference on Libraries and Information Science to find new ways to address the unserved issue. The statewide access issue has been discussed ad infinitum and needs a trial to prove or disprove its value to the citizens of Illinois. The rate at which we are adding areas taxed for library service via Project PLUS is not enough to seriously diminish the number of unserved citizens in the state before the year 2000. We have a Secretary of State with a publicly expressed concern for the children in unserved areas. Perhaps the most compelling reason is also the most emotional one. Nearly all rural librarians and trustees express discomfort at the current situation which requires them to deny library services to students who may be attending school in the same town as their library. To our knowledge, this is the first proposal to deal with all of these issues on a statewide basis.

When it comes to its kids, Illinois rates a C- and worse

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Serverit, in an interview with Disease Times, was referring to a ment and smed but month by Spices for Illinois Children a DESCRIPTION OF STREET that gave the state pretty awful te for is mainer of bots to higher profession to mices was a C-, for education, : Venez pre a D- a best a ar those tending OF COLUMN in the second second STATE OF WHITE PARTY

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Nuts Count: A Snap Shot of Our

The year-long study, funded by a great from the Annie E. Casey Foundation and conducted by Voices and researchers from the University of Chicago, detailed a gram pacture of growing up in Illiand in Sangamon County.

Chidren in Sangamon County are born healthier than the average child in Illinois," the Voices report mound. "Unfortunately, that success the mox translated to other areas of child well-being. The county has in the recommended amount of money to spend on education. Garaing numbers of the county's children are living in poverty."

Among the study's findings:

A legislative task force on amond finance has recommended that schools spend an average of \$4,053 per student to provide an "atequate" education, School dismess in Sangamon County aver-= 53,258 per pupil (District 186 menty \$4,700). Statewide. M = of Illinois' 102 comthe fall below the task force's

see 5 deaths per 1,000 line bethle the second by 54 percent during the and now stands below the are of 10.7, which fell 27 1980.

Burths to reenage mothers fell in meanly 5 percent in Sangamon Commy during the 1980s, the service drop was almost 17 per-TELL However, births to single Est E Sangamon rose 55 percent, compared to a statewide mass. of 39 percent.

Statewide, 22 percent of women did not receive remaral care in 1990; com-14 percent in Sangamon County, an improvement in the country of 19.7 percent.

In 1990, 13.4 percent of the

children in Sangamon County lived below the federal poverty line, a rise of 21 percent since 1980. Between 1980 and 1990 the number of children living in poverty throughout the state increased by 12 percent; one in six Illinois children lives in poverty.

Cases of child abuse or neglect rose 142 percent in Sangamon County during the eighues, 104 percent statewide. The number of children placed in substitute care rose 86 percent in Sangamon County during the decade, 54 percent statewide.

There is something seriously wrong with how we raise our chil-Stermer said. "It's time we sit down and figure out what to

He said the study underscores the fact that poverty is not just an inner-city problem. Nearly half a million Illinois children live below the federal powerty standard, according to the report. In twentyseven counties, most of them clustered in deep southern Illinois or west-central Illinois at least one child in five lives in poverty. Stermer noted that half of all children eligible for the Head Sunt personne program are aux served. Illinois ranks thintieth among the states in number of low birthweight babies, a significant factor contributing madelays in the physical or mental development of childrea. Only 14 percent of youngsters who need services to overcome such developmental delays get such help.

Edger staffer Norwood says the study's statistics were not surprising, nor even alarming. Evidence of growing poverty among children is a trend seen nationally, she says, as is the rise in reports of child abuse and neglect. "These are things we're seeing nationally; is doesn't surprise me that it's happening in Illinois," she says, adding that "we don't take comfort that the trends are the same across the country." She says the rise in numbers of children placed in foster care is a national phenomenon,

In twenty-seven Illinois counties, at least one of every five children is growing up in poverty, reports Voices for Illinois Children, a Chicago-based advocacy group. In the area of economic conditions for children, Voice's 1992 report card gave the: state an F.

apparently unrelated to matters of resources. She says funding for the Department of Children and Family Services has increased \$133 million under Edgar, a sizable boost made more striking by the deep cuts many other man agencies have endaned.

Even so, Stermer said the state ment de beneraties de propie -At his press conference, Stermer dramatized a theme of the Kids Count report small investments in prevention programs. reap large payoffs. He held up a dollar bill. For every dollar you spend on WIC la nutrition program for women and children] you save three dollars in needed health care," Stermer said, "For every dollar spent on prenatal care you save four dollars in medical costs." A dollar invested in preschool, he said, pays off sixfold in avoided welfare and unemployment costs.

That is a sermon that the governor has been preaching as well, says Felicia Norwood. The administration has this year initiated a \$19 million program, called Healthy Moms, Healthy Kids, to provide access to health care to 375,000 women and children. Funding of another program, Families with a Future, had beloed reduce the state's infant mortality rate, she says. Edgar also has succeed funding of preschool programs in his edu-arion budget

Nonetheles: Norwood says. legislators are often skeptical of financing prevention programs because they see no immediate. visible payoff. Prevention pays off in five or six years," explains, "so it is a hard sell. But the fact is, you spend a dollar, you save five or six dollars."

Yet even Norwood concedes that Illinois' budget crisis has hamstrung the administration's commitment to programs like those on Voices arenda. Central to that crisis is Edgar's campaign vow not to raise taxes.

But Sterrier insisted the public would be forgiving if the governor broke his piedge to help children. Polls show that people are willing to pay higher taxes," he said, "if the taxes are fair and if the money is used to invest in the lives of children."

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This fact and the relative insignificance of library tax rates compared to other items on the tax bill have made it possible for Project PLUS to continue to be successful in spite of the general dissatisfaction with property taxes. If everyone under the age of 18 is given access to many service through the Statewide Borrower's Card program it would be very difficult to pass a library referenda in an unserved rural area. For this reason we need to look at incorporating the Statewide Borrower's Card into a rural initiative that would temporarily replace Project PLUS.

There are approximately 1.4 million people unserved in Illinois. Using the statistics from the Illinois Institute for Rural Affairs we can roughly estimate that 392,000 (28%) of these are children under 18. If there is an even distribution of ages then approximately 304,888 would be between the ages of 4 & 18. A participation rate of 45% would give us about 137,200 card issued to children in unserved areas of the state. (It should be noted that if the program is actively promoted in the schools the participation level could be much greater.)

The average local tax receipts per capita for small libraries is around \$15; however, it is doubtful that we could afford to reimburse libraries that much for issuing these cards to unserved children. \$10 would probably be an acceptable maximum amount since most librarians and library boards are concerned about serving all the children in their community's school. Since this program would supplant Project PLUS we would recommend using Title I LSCA money to pay for this reimbursement. Using the estimates of participation from the preceding paragraph, total reimbursements for student cards could exceed one million dollars. There is only about \$150,000 possible for Year II Project PLUS in FY94 and using LSCA money for the unserved reimbursement would keep the money generated by the Statewide Borrower's Card program free for ILLINET Collection Access Grants as described in the proposal.

At the program's introduction we would announce tentative plans for a statewide library referenda day in the spring of 1995. (The cards issued in this initial trial program would expire at the end of FY95.) This would give us a goal to work toward with statewide public relations and would give systems and local libraries incentive to participate and publicize the program. Both ISL and the systems would probably have to get involved in the planning efforts. For the sake of continuity we should announce that these referenda will be structured on school district boundaries unless local planning efforts suggest otherwise.

We should keep in mind that other options could present themselves in the interim. For example, if it were possible to shift a portion of public library funding to the income tax via a direct payment from the state and a property tax abatement we might be able to fund this program along with it. This would make the library referenda somewhat of a moot point. We should also be ready with some proposals regarding establishment of joint school/public facilities in areas where no public library exists.

DRAFT PROPOSAL

- 8) Since all children in unserved areas will be eligible for library service under this program we would recommend <u>not</u> offering Project PLUS Year I grants for the two years of this trial program. The statewide referenda on library service proposed by the rural task force could be held toward the end of this trial program using the model that has been successful throughout Project PLUS.
- 9) Use \$35,000 in L.S.C.A. money as the initial fund to reimburse for lost materials.
- 10) There will be a \$10 fee for the Statewide Borrower's Card. This money would be used to administer the program and to provide funding for ILLINET Collection Access Grants.
- 11) To enhance the appeal of the Statewide Borrower's Card, the Illinois State Library could offer some ILLINET Collection Access Grants from Title III or state funds. This would ensure acceptance of the card at selected non-public libraries.
- 12) Any library accepting an ILLINET Collection Access Grant will have to agree to honor the Statewide Borrower's Card and to provide no charge ILL to ILLINET.
- 13) The Office of the Secretary of State/Illinois State Library will administer the program with advice and input from the Illinois State Library Advisory Committee.

STATEWIDE BORROWER'S CARD

Assumptions

- The trial program will be 2 years long: from July 1993 June 1995.
- The program will <u>not</u> provide "free" library service to adult citizens currently unserved by public library service. 2)
- This card will be available free of charge to all children under the age 3)
- Since the program is strictly voluntary there will need to be some special consideration to the impact this will have on special / academic / school libraries which may not be able to accommodate 'walk-in' public patrons. 4)
- This project is intended to serve essentially as a statewide "Project PLUS" initiative, and will culminate with a statewide referenda on library service as recommended by the Rural Library Task Force. 5) obligations to Project PLUS must be weighed against the benefits of this program, the November referenda results clearly indicate a change in promoting and passing library referenda is in order.

Proposal

- The adult Statewide Borrower's Card may honored by any ILLINET library 1) on a voluntary basis.
- Cards issued to unserved persons under age 18 will be honored by all Illinois public libraries and by any non-public library that has agreed to 2) honor the adult Statewide Borrower's Card.
- Only public libraries may issue the Statewide Borrower's Card. 3)
- Participation by public libraries wishing to issue cards for adults will be voluntary in the trial program; however, those who wish to issue the 4) card will have to agree to honor it.
- All public libraries will be required to issue a card free of charge to anyone under the age of 18, regardless of whether or not they hold a current library card. Public libraries will be reimbursed for cards issued to non-resident children (see item 7).
- Anyone who is currently in an area served by public library service or who holds a system-wide non-resident card may apply for the Statewide Borrower's Card.
- Libraries will be able to apply for reimbursement for every Statewide Borrower's Card that they issue to a person under 18 years of age who currently resides in an unserved area. Reimbursement would be based on the local library's per capita tax revenue up to a maximum of SID per cand issued.

Exerpt from "Strengthening Library Services in Rural Illinois", the report of the Illinois State Library Rural Library Panel--October 1992.

 As an educational imperative, establish as a goal that all Illinois citizens have public library service, and that students should have access to library services.

To implement this recommendation, the Illinois State Library will take the

following actions:

Direct the library systems to develop and implement regional plans to provide comprehensive local library services. A variety of options can be utilized, such as a major push to hold library establishment or expansion referenda throughout the system area on a single day; organizing county-wide library service areas, including contractual arrangements; and developing joint school - public library service entities.

Implement and promote a statewide borrowers card program throughout the State of Illinois. All types of libraries are

encouraged to participate in this voluntary program.

The strategies under this recommendation and other recommendations in this report negate the need for non-resident cards beyond 1997. People in the unserved areas of the state will be given opportunities prior to the next century to assure the provision of public library service in the areas where they reside. If they elect not to take advantage of the opportunity, then library service providers are to concentrate on the needs of the citizens providing tax support for libraries.

SUMMARY OF PROJECT PLUS RESULTS FY 89-FY93

YEAR	NO. OF PROJECTS	SUCCESSFUL PROJECTS	POPULATION ADDED	AVE SIZE PROJECT
FY 89	14	10	44,015	4402
FY90	20	11	41,308	3755
FY91	16	11	28,625	2602
FY92	21	12	44,352	3696
FY93	5	?	13,805	2761

FY92--two projects accounted for 19,946 of the population added. Removing those two projects makes the average project size 2440.

FY93--population added and average size are based on all 5 referenda being successful this spring.