February 1980

The Decatur Y.W.C.A. and the Domestic Violence Program

During 1979 the Y.W.C.A. held an awareness workshop concerning battered womenand a domestic violence sub committee m 19 of the Council of Community Services.

The "YW" housed three domestic violence training sessions and twelve committee meetings for domestic violence. They paid expenses for staff member to attend six Illinois Coalition Against Domestic Violence meetings in Springfield, plus one ICADV subcommittee meeting.

The YWCA became a full member of the ICADV, with representation on the Board of Directors plus access to any ICADV funded shelter in the state of Illinois for battered women from Decatur.

A staff member gave three speecehes on domestic violenceplus one presentation at Planned Parenthood.

attended four emergency housing committee meetings (DMCOC) drove a battered woman and hee children to Sojurn House counseled nine domestic violence victims by phone. Some of these women were routed to Sojurn House, A Woman's Place, Dr. Georgia Cuddeback at Decatur Mental Health, Bobbye Van Deventer at Emergency Housing, and the Salvation Army. Counseled two domestic violence victims in her office served as chairpe son of committee for resources manual for advocates

worked an equivalent of 15 eight hour days on the Domestic Violence Program in Decatur.

ORGANIZATION STRUCTURE OF SUB COMMITTEE ON DOMESTIC VIOLENCEOF THE COUNCIL OF COMMUNITY SERVICE

Following Barbara Browns' resignation from the YWCA, the sub committee on Domestic violence of the Council of Community Services assumed the responsibility of developing a domestic violence program in the city of Decatur. At that time Dr. Kris Coryell agreed to serve as chairpeeson. Dr. Coryell resigned as chair in November. Amy Wilson was elected chairpe son at a training session in November

On January 15,1980 I attended a sub committee meeting at the YWCA. They are working on a new training session for advocates a training manual, and hope to have a 24 hour answersing service set

up in March 1980.

milded Program

Y.W.C.A. Board Minutes July 10, 1980

Linda Arends called the July board meeting to order at 9:35 a.m. Linda introduced Charles Wells, 1981 United Way Campaign Chairman, who spoke about the plans for the fall United Way campaign.

Betty Young was introduced as a new board member.

Fourteen board members answered the roll call. Two spelling corrections were made and then the June minutes were approved.

Linda Arends read a thank you note from Nancy Allen-Wolter.

Margaret Martindale gave the treasurer's report and the finance report. Margaret made the motion that bids be taken for the 1980 audit of the books. Karlynn Hrubecky, seconded. Motion passed.

Linda will have an update on the Y.W. -Van Dyke farm at the August board meeting.

Domestic Violence group asked the Y.W. to be a sponsoring agency for a grant application. Judy Locke moved that the Y.W.C.A. turn down the grant application request and form an ad hoc group to study the issue. Chris Koryell seconded. Motion passed. The committee will be Judy Locke, Sid Shonkwiler, Millie Protzmann and Chris Koryell. They will have a meeting and report results at the August board meeting.

The Y.W.C.A. annual meeting will be October 8th, 1980 and the luncheon will be catered.

The board nominating committee will be Agnes Kolbeck, Margot Maurer and Ellen Lamb.

Flo Worden is no longer the janitoress. Carlos Maldonadino is the new custodian. Judy Buttz, youth director, has resigned to get married.

Judy Locke gave an update on YW personnel procedures.

Meeting adjourned at 11:25 a.m.

Respectfully submitted:

Emplyel Insurance

Page 2 Decatur League of Women Voters

omestic Violence

The new Executive Director of the YWCA, Jan Wykoff, has

re-established the original working relationship between the Council of Community Services and the community based committee.

The YWCA was asked to act as a developmental arm of the Council of Community Services for the domestic violence program. The YW is accomplishing this in the following ways:

1. Taking referrals and triaging them as needed.

2. Establishing a domestic violence program priority on a national and local level.

3. Acting as a focal point for the community based domestic violence committee that is actively working towards a viable domestic violence program.

4. Including domestic violence committee work in the job descriptions of Womens' Resources Director, Virginia Kranz, and

Administrative Assistant, Mickey Robertson.

5. Virginia Kranz is to continue as the YWCA delegate to the Illinois Coalition Against Domestic Violence.

(Georgia Cuddeback, of Decatur Mental Health Center, who has worked closely with Amy Wilson in the formulation of a handbook for domestic violence advocates and has helped plan and implement the training of the advocates., has counseled with batterers as well as batterees, and who is actively concerned with the success of the program has agreed to be alternate delegate)

6. Domestic violence meetings and training sessions may continue to

be scheduledat the YWCA as part of the YWCA support.

The understanding with the Council of Community Services is that by taking this "active" "focal point" role, the YWCA will present the information accumulated by this community committee at the appropriate time, I.E., when a community assessment for funding required.

Note: this information was obtained from Virginia Kranz and Jan Wykoff

On January 18,1981 Eluney John and I had an interview with Dr. Georgia Cuddeback at the Decatur Mental Health Center.

Mildred Protzman

To: Ad Hoc Committee Against Domestic Violence Mrs. Judy Locke, chair

The Committee Against Domestic Violence has been requested by the Ad Hoc Domestic Violence Committee of the Y. W. C. A. Board of Directors to prepare a proposal for the committee's future working relationship with the Y. W. C. A. The purpose of this document, prepared by the community committee, will be to

1) summarize the activities of the committee, and

2) specify our hopes for the Y. W. C. A. involvement on behalf of the battered women of the community.

To date, the group consists of fifteen women who have a common interest in working directly with battered women. Our members have completed a training session which has dealt with the legal, social, and medical concerns of victims, with emphasis on learning some basic counseling techniques. In preparing ourselves to counsel battered women, we have been assisted by professional persons from the Decatur Police Department, Land of Lincoln Legal Assistance, both local hospitals, and the Decatur Mental Health Center. These persons have been valuable training resources, and have continued to act as liaisons and referral sources as we have had common client contacts.

Our goal has been to begin direct service to battered women as quickly and as inexpensively as possible. Therefore, we have developed several programs which required no budget and could be delivered by networking of existing "in kind" programs.

In March we began a self help group, "Thursday's Women" for women in battering relationships. A volunteer for our group, often the Y. W. C. A.'s liaison staff member, has been available to act as a leader and facilitator at the weekly meetings which are at the Y. W. C. A. The response the effort has received has been interesting. Since the group has been advertised there have been an increase of the number of calls made to the Y. W. C. A. on behalf of the battered women. Five women have attended the day groupas scheduled, talked to the leader, and then not returned the following week. This may be due to the fact that none of the clients came atthe same Thursday, so all have received individual help without benefit of an as yet established group.

Our hotline telephone coverage began in April with the cooperation of the Decatur Mental Health Center. When a technician at the Center receives a call related to domestic violence from 5:00 p.m. to 8:00 a.m., the caller is referred to one of our members who then returns the call. We have taken four such calls per month since the system began. It has resulted in the caller receiving counseling at a crisis point and appropriate referrals to agencies that might be of future continuous help.

We have developed a current list of referrals, available to women and to agencies, to contact with battered clients. We have been active in making arrangements for local persons to be sheltered at our Salvation Army or at one of the two shelters in neighboring communities.

We have "broken ground" in Decatur and wish to continue our efforts. We acknowledge that our efforts could not have been carried through without the personal time and support of the Y. W. C. A. and several other organizations which our members are affiliated with. It appears that the Y. W. C. A. as our sponsor has been established in this community as an agency that is actively concerned about domestic violence.

We hope that the Y. W. C. A. will continue to sponsor a domestic violence program. As a committee of volunteers who are attempting to operate this service we would like to ask the Y. W. C. A. to continue the in-kind service that has been provided as needed during the past year to create the program. Presently, this includes approximately 10% time of a full time staff programming position. It has also included, but not been limited to, meeting space, use of local telephones, publicity under the aegis of the Y. program heading, office supplies, and use of equipment (ie., paper for newsletters, staples, typewriter, copying machine, ink, pens and pencils, coffee maker and cups.)

The Y. staff person has been responsible for attending the Illinois Coalition Against Domestic Violence monthly Board meetings, and acting as a liaison between the Y. W. C. A. director and our group. We would hope that this could be continued. Should the Y. continue to sponsor domestic violence programs, the arrangement seems most desirable. In addition, we would ask that a Y. W. C. A. Board member be recruited for our committee by October, who would be responsible for presenting our activities to the Y. W. C. A. Board.

If the Y. W. C. A. elects to be a primary sponsor for the local domestic violence efforts, it seems logical that they would sign for grants and assist with efforts for application. However, if our relationship is to be limited to in-kind service, our committee would like to retain the responsibility to write grants and approach other agencies as sponsors. We need the option to affiliate with as many agencies as possible if we cannot get the Y. W. C. A. to sign for grants.

Most recently, we have received the news that two VISTA volunteers are being recruited for the community which could be supervised by the Y. W. C. A. We do hope that the Board will consider this opportunity. Our committee would like to be available to these volunteers and share the referrals, contacts, and community relationships that we have established as these VISTAs begin their work, regardless of which agency they are supervised by.

Our immediate goal is to define with the Y. W. C. A. our present relationship. We, as volunteers, hope to continue volunteer work with battered women on the telephone line and in the groups and do hope to be active in further activities soon. If the Y. W. C. A. Board does elect to sponsor further domestic violence programming we want to be active in any way possible in planning and developing of immediate goals.

Respectfully submitted,

Committee Against Domestic Violence

Amy Wilson, Chair



### . . where women on the move make a difference

16 July 1980

Miss Amy L. Wilson 2129 East Prairie Avenue Decatur, IL 62521

Dear Amy:

Re: Committee on Domestic Violence

Coming from the meeting of the Ad Hoc Committee from the YWCA Board of Directors to study and present recommendations back to the full Board on the subject of Domestic Violence, is a request to your Committee Against Domestic Violence for a directive as to what the program accomplishments are and what they are forseen as becoming, how and what role do you want the YWCA to take and have in the accomplishments of this program with you and how the two groups can indeed mesh together to achieve the end result, that of a strong, active and constructive program in this area for our town.

Some of the confusion seems to be stemming from the fact that so many members of both groups wear two hats and are serving both for an agency involvement and thru a personal interest and concern. This tends to muddy the water for good communication back to the groups. The Ad Hoc Committee feels that if we can establish the above asked for guidelines alot of this will disappear.

At our meeting a clear chronology of the individuals, events, etc. during the past three years on this matter was drawn up and again questions arose about individual involvement vs. agency.

It will be good to have a definement of our agency involvement and thru this we hope we can move ahead working with your committee to establish and provide the help so needed and sought after by so many.

Expecting to hear from you soon so we can move ahead. Our next Board meeting is August 14th.

Very truly yours,

Linda C. anenda

Linda C. Arends

President, Board of Directors, YWCA 436 N. Main, Decatur, IL 62523, (217) 423-3415 A Member of the United Way of Decatur and Macon County

t begrades a standard	Adjusted hourly salary aquivalency amount	Standard travel allowance
Arizona		6.45
Arkansas		4.05
California	12.90	6.45
Colorado	10.90	5.45
Connecticut		4.85
Delaware	10.90	5.45
District of Columbia	10.20	5.10
Florida	9.10	4.56
Georgia	8.70	4.35
Hawaii 1	14.90	7.45
ldaho	10.40	5.20
Illinois	10.70	5.35
Indiana	10.60	5.30
lowe	9.10	4.55
Kansas		4.55
Kentucky	10.20	5.10
Louisiana		4.05
Maine		4.85
Maryland		5.10
Massachusetts	9.70	4.85
Michigan		5.70
Minnesota	9.10	4.55
Mississippi	6.90	4.45
Missouri	9.10	4.55
Montana		5.45
Nebraska	9.10	4.55
Nevada		6.45
New Hampshire	9.70	4.85
New Jersey		
New Mexico	10.90	5.45
		, 4.05 5.55
New York	11.10	
North Carolina	10.20	5.10
North Dakota		5.45
Ohio		5.05
Oklahome		4.05
Oregon		5.55
Pennsylvania		5.30
Rhode Island		4.85
South Carolina	8.90	4.45
South Dakota		5.45
Tennessee	10.20	5.10
Texas		4.05
Utah		5.45
Vermont		4.85
Virginia		5.10
Washington		4.85
West Virginia		5.10
Wisconsin		5.05
Wyoming	10.90	5.45

Adjusted for 25 percent salary differential.

Adjusted for 15 percent salary differential.

(Sections 1102, 1814(b), 1833(a), 1861(v)(5), 1871 of the Social Security Act, 42 U.S.C. 1302, 1395f(b), 1395(a), 1395x(v)(5), 1395hh) (Catalog of Federal Domestic Assistance Program No. 13.773, Medicare-Hospital Insurance, and 13.774, Medicare-Supplementary Medical Insurance)

Dated: April 30, 1980.

#### Leonard D. Schaeffer.

Administrator, Health Care Financing Administration.

[FR Doc. 80-16811 Filed 6-2-80; 8:45 am] BILLING CODE 4110-35-M

## Office of Human Development Services

[Program Announcement No. 13.647-ODV-803]

## Advocacy Model Program Demonstration Projects

AGENCY: Office of Human Development Services/DHHS.

SUBJECT: Announcement of Availability of Grant Funds for Advocacy Model Program Demonstration Grants.

SUMMARY: The Administration for Children, Youth and Families, Office on Domestic Violence announces that applications are being accepted for grants under Section 1110 of the Social Security Act for Advocacy Model Program Demonstration Grants.

DATES: Closing date for receipt of applications is August 4, 1980.

### Scope of Program Announcement

This program announcement covers the Advocacy Model Program
Demonstration Grants to be funded in Fiscal Year 1980. Competition for grant awards in other Office on Domestic Violence demonstration projects has been announced separately in the Federal Register.

### Program Purpose

The purpose of the demonstration projects is to develop model advocacy programs to assist battered women who are victims of domestic violence and their families in gaining access to services and support, and to demonstrate the effectiveness of this method of obtaining needed services for battered women.

### **Program Goals and Objectives**

The goal of the projects is to demonstrate that advocacy program models can provide a mechanism by which existing resources can be more effectively used to address the needs of victims of domestic violence, and through which battered women can receive assistance and support in evaluating their short and long-term needs. The projects are aimed at demonstrating a method for obtaining needed services and support for battered women who do not seek or choose a shelter program, as part of an aftercare program for women who have left shelter programs, or for women and families in communities where shelter programs do not exist. The advocates will not deliver services per se, but will evaluate the specific needs of the battered woman and her children, and help them to obtain the assistance and services they require. Advocates will take referrals from agencies and other service organizations, as well as individual requests for assistance. These advocacy projects will be designed to demonstrate methods for facilitating provision of services, and it is understood that the Federal funds used for this project will not supplant existing funds presently used for similar purposes. Applications for projects

should indicate that the proposed project is capable of achieving the following program objectives:

 To create a system of advocates who will, upon referral from agencies of service providers or requests from individual battered women, evaluate the needs of the battered woman and her family and assist her in gaining access to existing services and support to mee those needs.

 To work with the health, mental health, legal, police and social service providers and others who may initially see the battered woman or her family t increase their awareness and understanding of the problem and the likelihood of identification of the battered woman.

 To establish a referral protocol so that a battered woman, once identified will be put in contact with the advocates.

 To work with community agencies and service providers to increase their responsiveness to and delivery of services for battered women and their families.

 To provide follow-up monitoring to determine whether the advocates have assisted the battered woman in meeting the service and support needs of her an her family and whether the service providers and agencies have responded appropriately.

### Eligible Applicants

Any public or private non-profit organization may apply for a grant under this program including counties, cities, community action agencies, civic and voluntary organizations, hospitals, community health and mental health agencies, police departments, state and local service agencies and crisis care agencies.

#### Available Funds

The Office on Domestic Violence will award three new demonstration grants at a funding level of \$100,000 each. The project period shall be for two years, assuming availability of second year funding. Continuation funding will be dependent upon satisfactory performance during the first year, as well as availability of funds.

### Grantee Share of the Project

This project requires no cost-sharing or matching of federal funds.

### The Application Process

#### Availability of Forms

Applications for a grant under the Advocacy Model Program Demonstration Projects must be submitted on standard forms provided for this purpose. Application kits which

include these forms and other pertinent information may be obtained by writing to: Office of Domestic Violence, Administration for Children, Youth and Families, P.O. Box 1182, Washington, D.C. 20013, Telephone: (202) 472–4205.

### Application Submission

One signed original and two copies of the grant application, including all attachments, must be submitted to: Department of Health and Human Services, Office of Human Development Services, Grants Management Branch, Room 345 F, Humphrey Building, 200 Independence Avenue SW., Washington, D.C. 20201, Attn: Mary White.

### A-95 Notification Process

Notice to A-95 state and area-wide clearinghouses is *not* required under this grant program.

### **Application Consideration**

The Director of the Office of Planning, Research, and Evaluation determines the final action to be taken with respect to each grant application for this program. Applications which are complete and conform to the requirements of this program announcement will be subjected to a competitive review and evlaution by qualified persons independent of the Administration for Children, Youth, and Families. The results of this review will assist the Director of the Office on Domestic Violence in considering competing applications. Unsuccessful applicants shall be notified in writing of this decision. Successful applicants will be notified through the issuance of a Notice of Financial Assistance Awarded which sets forth the amount of funds granted, the terms and conditions of the grant, the budget period for which support is given, and the total period for which project support is contemplated.

## Criteria for Review and Evaluation of Applications

Competing grant applications will be reviewed and evaluated against the following criteria:

1. Eligibility of Applicant Agency (20 points)—

Understanding of the problem (5).

- Knowledge of the present level of services for battered women and their families in the community served by this project (5).
- Knowledge of and experience with service providers, agencies, and community organizations (5).
  - Adequacy of facilities (5). -
- Staffing and Resources (20 points)—
   Knowledge of and experience with the range of agencies, services, and

relevant organizations within the community to be served by this project (10).

- Adequacy of level of staffing and qualifications of proposed staff (5).
- Experience in program development, management, and coordination of services (5).
  - 3. Methodology (40 points)-
- Appropriateness of program objectives for achieving goals and objectives of this project as defined in the program announcement (10).
- Thoroughness, soundness, and clarity of proposed methodology (10).
- Realism of approach for making project operational (10).
- Compatibility of work plan with program objectives (10).
  - 4. Budget (10 points)-
- Reasonableness of estimated cost to government (5).
- Compatibility with work plan (5).
  Evaluation Plan (10 points)—
- Adequacy and appropriateness of proposed evaluation for collecting and analyzing data on project goals and objectives (5).
- Extent to which evaluation tasks are distinguishable from program activites (5).

## Closing Dates for Receipt of Applications

The closing date for receipt of applications is August 4, 1980.

Applications may be mailed or handdelivered. Hand-delivered applications will be accepted during regular working hours of 9 a.m. to 5 p.m. The applications must be taken to Room 345-F, Hubert H. Humphrey Building, 200 Independence Avenue SW., Washington, D.C.

Mailed applications will be considered to be received on time if: (1) the application is received on or before the closing date by the DHEW mail room in Washington, D.C., or (2) the application is mailed by registered or certified mail not later than five days before the closing date, as evidenced by the U.S. Postal Service postmark on the wrapper or envelope or on the original receipt from the U.S. Postal Service, unless the mailed application arrives too late to be considered by the independent review panel. Mailed applications must . be addressed to: Department of Health and Human Services, Office of Human Development Services, Hubert H. Humphrey Building, Grants Management Branch, Room 345-F, Attn: Ms. Mary White, 200 Independence Avenue SW., Washington, D.C. 20201.

Applications may be submitted at any time prior to the closing date and applications received after the closing date will be returned to the applicant without being reviewed.

(Catalog of Federal Domestic Assistance Program No. 13.674—Social Services Research and Demonstration)

Dated: May 16, 1980.

#### R. E. Shute.

Acting Director, Office of Planning, Research and Evaluation.

Approved: May 29, 1980.

### Cesar A. Perales,

Assistant Secretary for Human Development Services.

[FR Doc. 80–16817 Filed 6–2–80; 8:45 am] BILLING CODE 4110–92–M

### National Institutes of Health

## Role of Adjuvant Chemotherapy in Breast Cancer; Meeting

Notice is hereby given that the National Cancer Institute, assisted by the Office for Medical Applications of Research, National Institutes of Health, will hold a consensus development conference July 14–16, 1980, at the Masur Auditorium, Bldg. 10, NIH. Topic of the conference is the role of adjuvant chemotherapy in breast cancer. The meeting is open to any interested individuals and groups.

The conference will examine the concepts and results of adjuvant chemotherapy trials in breast cancer. One goal is to determine the role of these trials in current medical practice. Thus, emphasis will be given not only to the scientific validity of adjuvant therapy trials, but also to their impact on general medical practice.

Specific issues to be discussed include: Have clinical trials established the efficacy of adjuvant chemotherapy of breast cancer? Do the benefits of adjuvant chemotherapy clearly outweigh the risks? Should future adjuvant chemotherapy studies include hormonal manipulation? What is the role of adjuvant chemotherapy in Stage I patients? What is the role of adjuvant chemotherapy in postmenopausal patients?

Requests for technical information should be addressed to Dr. Daniel G. Haller, Head, Medicine Section, Clinical Investigations Branch, DCT, National Cancer Institute, Landow Bldg., 8C08, 7910 Woodmont Ave., Bethesda, MD 20205. Requests for administrative information should be sent to Ms. Yvonne Lewis, Prospect Associates, 11325 Seven Locks Rd., Potomac, MD 20854,

#### AGENDA

### July 1, 1980

### COMMITTEE AGAINST DOMESTIC VIOLENCE

### Old Business

- Α. Secretary's Report
- В. Treasury Report
  - Seed Money
  - 2. ICADV dues

#### II. New Business

- Scott Umbreit Title XX
- В. Office on Domestic Violence - grant application
- C. Upcoming workshops
- Discussion of goals for remainder of 1980

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### MEMBERSHIP - COMMITTEE AGAINST DOMESTIC VIOLENCE January 1980

SUE SIMCOX Volunteer, community contact DOVE

PAM STAHL Volunteer, community contact Land of Lincoln Legal Assistance

PAM HAWBAKER Volunteer, board member

PAM HATTON Volunteer, community contact Progress Resource Center

GEORGIA CUDDEBACK Volunteer, board member, community contact Decatur Mental Health

Center

EILEEN HEALY Volunteer, board member community contact Citizens Against Rape

VIRGINIA KRANZ YWCA liaison, volunteer, board member Illinois Coalition Against

Domestic Violence representative

MICKEY ROBERTSON YWCA liaison, volunteer, treasurer, board member

SUE BOBECK Volunteer FRONA TICK Volunteer

JAN CLENDENON Volunteer, secretary, board member

RITA WILHITE Volunteer
EILEEN STANLEY Volunteer

JAN RAU Community contact - Decatur Memorial Hospital

CLUNY JOHN Volunteer

AMY WILSON Volunteer, chairperson, board member, community contact St. Mary's

MARGARET CAMPBELL Volunteer

MILLIE PROTZMAN Community contact League of Women Voters, Society of Friends

MARY ANN MALLEY Volunteer group facilitator

MARY POWELL Community Contact CETA

SUE COTHERN Volunteer, community contact Parents Anonymous

The purpose of this document is to provide a beginning organizational structor for those people in the community of Decatur who wish to form an association to combat the problems of Family Violence

In order to facilitate this purpose the following guidelines have been developed to provide for officers, aBoard of Directors and an Advisory Council for the association.

### Officers and Duties of Officers

### Section 1

The officers of this association shall be president, secretary and treasurer.

### Section 2

Officers shall be ellected at annual meetings and shall serve for a term of one year.

### Section 3

No officer shall serve more than three consecutive terms in the same office

### Section 4

Officers of this association shall perform the duties usually performed by such officers and such duties are are specified in this document and designated by the Board of Directors of this association.

### Section 5

The president shall:

- (a) preside at all meetings or delegate this responsibility to an appropriate person.
- (b) recommend to the Board of Directors committees, committee membership and chairpersons.
- (c) recommend to the Board of Directors people to serve on the Advisory Council.
- (d) serve as an ex-officic member of all committees.
- (e) have authority to be one of the signatories on checks.
- (f) work with the Advisory Council.
- (g) submit to the Board of Directors matters requiring its action.
- (h) submit annual report to the association.
- (i) assume additional duties as assigned by the Board of Directors.

### Section 6

The secretary shall:

- (a) keep the minutes of all meetings of the Board of Directors and the general membership.
- (b) keep an accurate record of the names and addresses of all
  - (c) have custody of all records and papers belonging to the association.
  - (d) conduct the general correspondence of the association and the Board of Directors
  - (e) send notices of times and places of meetings of the Board of Directors and the general membership.
  - (f) submit annual report to the President.
  - (g) assume additional duties as assigned by the Board of Directors.

### Section 7

The treasurer shall:

- (a) receive all funds of the association, deposit such funds in a designated bank, and pay bills as incurred by the association.
- (b) deposit and invest money of this association as directed by the Board of Directors and pay only such bills as have been approved by the Board of Directors.
- (c) be the second signatory on checks for the association.
- (d) keep an itemized account of all receipts and disbursements and present a report at all regular meetings of the Board of Directors and general membership.
- (e) submit all books of account for audit as specified by the Board of Directors
- (f) submit an annual report to the President.
- (g) assume additional duties as assigned by the Board of Directors.

### Section 8

All officers within two weeks after expiration of their terms shall deliver to their successors all property in their possession belong to the association.

### Board of Directors

### Section 1

The officers of this association and four elected directors shall constitute a Board of Directors

1-lyr, term

Section 2

2-2yr. term.

Members of the Board of Directors shall be ellected at annual meetings and shall serve for a term of two years.

### Section 3

No member of the Board of Directors shall be eligible to serve more than eight consecutive years.

### Section 4

Regular meetings of the Board of Directors shall be held the first Tues of every month,

### Section 5

Special meetings of the Board of Directors may be called by the president on two days notice to each member of the Board, either personally or by mail or telegraph, and shall be called by the president in like manner or on like notice upon written request of three or more members of the Board of Directors or upon written request of ten members of the association. Special meetings shall be held at such time and place as may be specified in the notice thereof.

### Section 6

The Board of Directors shall:

Georgia Virginia

- (a) uphold and transact general business of the association as related to stated functions.
- (b) establish major administrative policies governing the affairs that provide for development of the association.
- (c) report board meeting transactions at each regular meeting of the general membership.
- (d) provide for such work of the officers and committee as may be deemed expedient; for the proper care of materials, equipment, and funds of the association, and for the annual auditing of all books of account.
- (e) appoint all committees.
- (f) appoint all members of the Advisory Council.
- (g) fill vacancies in committees and on the Board of Directors.
- (h) Approve the dates and places for the annual meeting, meetings of the Board of Directors and meetings of the general membership.

- (i) determine amounts of reimbursements based on available funds.
- (j) approve the budget.
- (k) provide for liaison or representation at meetings of voluntary organizations, public or governmental agencies upon request or as deemed appropriate.
- (1) recommend members for honarary recognition.
- (m) assume such duties as are necessary for operation of the association.

### Elections

The first election of officers and directors for this association will be held at 7:30 PM on March 24, 1980 at the Decatur YWCA. Nominations will be made from the floor. All nominees must consent to serve. A plurality vote of the volunteers and advocates present shall constitute an election. The four nominees for directors who receive the highest number of votes shall be declared elected. In case of a tie the choice shall be decided by lot. Term of office shall commence at the adjournment of the meeting.

### Advisory Council

### Section 1

An Advisory Council is a group of persons selected to collectively advise regarding efforts to combat the problems of Family Violence. Members are selected because of specialized knowledge.

### Section 2

Members of the Advisory Council shall be selected by the Board of Directors and shall serve for a term of three years.

### Section 3

The Advisory Council shall:

- (a) advise on developing policy, philosophy, goals and programs.
- (b) help establish and maintain good communication between the association and the community.
- (c) aid in the evaluation of the association programs and progress.
- (d) promote certain educational services for the community
- (e) assume additional duties as suggested by the Board of Directors.

### Section 4

The Chairperson of the Advisory Council shall be elected by the members of the Advisory Council.

### Section 5

The chairperson of the Advisory Council shall:

- (a) set meeting dates for the Advisory Council in cooperation with the Board of Directors.
- (b) Preside at all Council meetings
- (c) promote good relationships amoung the Council members.
- (d) work with the Board of Directors to provide needed information and necessary follow up on council activities and reports.

Adapting, the solution of at received

"THURSDAY'S WOMAN" -- A SELF HELP

SUPPORT GROUP FOR BATTERED WOMEN. THESE

CONFIDENTIAL MEETINGS WILL BE HELD AT THE

YWCA EVERY THURSDAY AT 10:00 A.M., AND AT 7:30 P.M.,

BEGINNING THURSDAY, MARCH 13. BABYSITTING

AVAILABLE. FOR MORE INFORMATION, CONTACT

THE YWCA AT 423-3415. NO FEE OR ADVANCE

REGISTRATION NECESSARY.

Io: Virginia Krantz + Staff

Spectrum
Karen Jensen
June 11, 1980, Wed. - runs on A.M. (WSOY) & F.M. (noon, etc.)

BATTERED WOMEN AND THE YWCA

midnight? 24.K.?

... this is Karen Jensen for Spectrum...

We're beginning to recognize and admit that violence exists in many American families and that people are hurting those they live with. Virginia Krantz of the YWCA tells me notody is immune. There is no typical battered woman. Battered women come from every economic level, every educational level. every racial and religious background.

What do they have in common? A belief that they are the only person this has ever happened to. They feel alone, isolated. Often their own families and friends don't believe they have a Dr. Jeykel-Mr. Hyde type husband. Sometimes a wife is too embarrassed to tell anyone what's happened to her. She fears that somehow she's caused a husband to mistreat her. Often a woman will not seek help until a husband begins to batter the children as well.

Why is a man abusive? Often because he's seen his own mother abused or was abused himself as a child. Tragically, some women have seen their mothers abused or been abused as children and accept the fate and role of an abused wife because they believe "that's how life is".

Well, that's not how it has to be! Women in Decatur and the surrounding countryside can now go to the Decatur YWCA and talk about their abuse, even if the abuse is not always physical but verbal as well. They need not give their names and they can bring children with them as babysitting is available. The YW invites abused women to come and talk any Thursday, from 10 to 11:30 A.M. or at 7:30-9 P.M. No reservations or appointments are necessary. Everything is strictly confidential.

Any law enforcement officer in the country will tell you that women belong to the most victimized sex! The YWCA is an organization of women caring for women. If you're an victim of abuse, come some Thursday and find some open, caring arms.

Also Chry: Mangaret Campbell

## TRAINING FOR HOTLINE VOLUNTEERS - DOMESTIC VIOLENCE -

### SESSION ONE

#### I. Introduction

- A. Introduction of volunteers to the group
  - 1. Group sharing
- B. Information about domestic violence general overview
  - 1. Experiential material
    - Interview of the mother of a battered wife who died (St. Louis NOW chapter)
    - b. Slide show on other visual presentation on the prevalence of abuse in the media
  - 2. Review of services, alternatives and current laws
    - Illinois laws for protection of abused victims
    - b. Police intervention
    - c. Hospital emergency rooms
    - d. Resources for future needs of the victim what is available now?
      - 1. Counseling
      - 2. Housing
      - 3. Transportation
      - 4. Financial Aid
      - 5. Child Care
      - 6. Miscellaneous
  - 3. Domestic violence: Can we prevent it?
    - a. Discussion of stereotypes and values in relation to political activity to counteract them.

### SESSION TWO

### II. Working as a volunteer

- A. Presentation on answering hotline calls
  - Communication skills, a brief review of Carkhuff on the ingredients of communication (in very <u>lay</u> terms)
  - 2. Gathering information in a crisis
  - 3. Assessment of the problem
  - 4. Problem solving and counseling
  - 5. Making referrals
  - 6. Values clarification

Training For Hotline Volunteers Domestic Violence Page 2

- B. How to use the caller worksheets1. The importance of keeping statistics
- III. Roleplaying, learning to relate to ourselves and our callers
  - A. Personal problem-solving-one-to-one sharing of a simple problem situation
  - B. Roleplaying in small groups with discussion and critique by peers
  - C. Hyphothetical calls from abused victims group participation in discussion and critique of one-to-one roles
- IV. Evaluation of training and volunteers
  - A. Volunteers evaluate what they learned, what they would have liked more of
  - B. Personal growth inventory
  - C. Contract signing and/or commitment to working as a volunteer - preferably six months at a time for commitment to working the line
  - D. Scheduling

# Lack of support stymies two concerns

Groups attempting to deal with two of society's more violent problems are puzzled by the lack of response to their aid.

"I don't know what to think," say's Eileen Healy. "I'm pretty discouraged with the whole situation."

She is president of Citizens Against Rape and a board member of the Committee on Domestic Violence, an organization that seeks to help battered wom-

The groups share a hotline service of sorts.

Until September, Citizens Against Rape had its own 24-hour hotline, an information, counseling and referral system that functioned for three years.

And then, like many other things, it began falling short on the money and interested volunteers necessary to keep

going.

The number was disconnected. "But it really never went out of oper-



ation," explained Ms. Healy,

"I started paying for a call referral system and calls to the number went to the Decatur Mental Health Center."

Gone was the direct contact with rape

victims.

Callers to the number reached an answering service, which took their name and telephone number. Their calls were returned later.

The Committee on Domestic Violence also is using this system.

Since April, evening calls for both services have gone to the workers staff-

ing the mental health center detoxification center.

"Now the detox workers have a list of our people they can call and refer those needing help to," she explains.

That is as close as she feels either group is likely to come to a direct service.

"I think that's pretty much it for now." she says.

"Neither group has any money to speak of. There is possibly some funding available for the domestic violence group but I don't think it would cover a hotline."

Hotlines and money are not the main problems, she says.

It's that perplexing situation she re-

ferred to earlier.

"We know that both rape and domestic violence are happening in this town.

All you have to do is read the newspaper," she explains.

"The police say they get two or three

domestic violence calls a day. But we're not getting any response from the community.

"We have a discussion group for victims of rape," she says. "We have had three people show up for it, none at the same time.

"I think part of the problem is that people don't know about us."

Recently, a former Springfield woman began volunteering with the rape counseling group.

"She told us she had been counseling a rape victim from Decatur who didn't know about the Decatur group," says Ms. Healy,

is. Heary.

"That shows us something."
All she can do is keep publicizing the groups' activities and hope the avail-

ability becomes known.

Yet that doesn't ease the frustration.

"If it wasn't happening," she says of the violence, "it would be a whole different situation. But it is happening." BATTERED WOMEN SEMINAR

TUESDAY, AUGUST 5, 1980

8:30 a.m. to 4:30 p.m.

### SHERATON MOTOR INN

The Central Illinois Regional Commission for Law Enforcement is sponsoring a eight (8) hour, one (1) day, Battered Women seminar on Tuesday, August 5th, 1980, from 8:30 a.m. to 4:30 p.m. at the Sheraton Motor Inn of Decatur.

All interested parties are welcome to attend; the cost for the course is ten dollars (\$10.00).

#### \*\*\*\*AGENDA\*\*\*\*

****AGENDA****				
8:30 a.m. to 9:00 a.m.	Registration, Coffee and Rolls			
9:00 a.m. to 9:15 a.m.	Welcoming Remarks: (Amy Wilson, Pamela Saad)			
9:15 a.m. to 10:15 a.m.	"Battered Women and the Criminal Justice System" Julie Hamos			
10:15 a.m. to 10:30 a.m.	Break			
10:30 a.m. to 12:00 noon	"Wife Beating as a Law Enforcement Problem" Sgt. Roy Glick			
12:00 noon to 1:00 p.m.	Lunch on your own			
1:00 p.m. to 2:00 p.m.	"Wife Beating: The Scope of the Problem"			
2:00 p.m. to 3:00 p.m.	Panel Discussion			
B) Advovacy: C) Battering and				
	Aspects of Battering: Georgia Cuddeback the Shelter Concept: Speaker from Urbana, Illinois			
3:00 p.m. to 3:15 p.m.	Break			
3:15 p.m. to 3:45 p.m.	Panel Discussion Continued			
3:45 p.m. to 4:15 p.m.	Film: "Battered Women: Violence behind closed doors."			
**********	************			
Please register the following people for the Battered Women seminar on Tuesday, August 5th, 1980.				
NAME	AGENCY			

The Central Illinois Regional Commission for Law Enforcement has a policy of providing regional training at no cost to counties and municipalities that contribute local supporting funds. A nominal fee will be charged for participants of non-contribuing governmental agencies. The fee for this seminar for non-contributing agencies is \$10.00.

Please send a bill

Check Enclosed

### SOJCURN WOMEN'S CENTER 1979 Client Data 12/78 - 6/79

## Total Population - 105

	The state of the s	
1.0	Source of referral to Sojourn	
	a. Hospital	10.50
	D. Police	12.4%
	c. Self-referral	29.5%
	d. Public Aid	4.8%
	e. Cther	42,8
		76 0 O
20	County of Admission	
	a. Sangamon	69.5%
	b. Cock	5.7%
	C. CLIMS	20.0
	a. Unknown	4.8%
		W. C)
3.	The state of the s	
	a. Phymical abuse of woman	Eh Dri
	b. amergency Housing only	54.3% 14.3%
	c. Other including: mental abuse, family crisis.	74020
	personal amotional crisis, physical abuse of	
	children, threat of physical abuse	31.4%
•		74.047
40	Harital Status	
	a. Harried	39.0%
	b. Single	23.8%
	c. Divorced	13.3%
	G. Separated	17.1
	e. Common law marriage	1.05
	f. Divorce in process	3.85
	g. Unknown	2.0%
		2007
50	Average number of dilldren per woman	1.5
5		2.00
6.		
	2. Black	12.45
	b. Caucasian	84.65
	c. Hispanie	3.0%
	A CONTRACTOR CONTRACTO	Jook
70		29.1
	Range of age	17 - 62
	Sent and Management and a remove of the sent and the sent	
8.	Educational Level	
	6. Str grade or less	3.85
20	b. 9th - 11th grade	45.7%
	c. High school gran	27.6%
	do GoEoDo	2.9%
	the state of the s	W & Com

8.	Educational Level - continued	23.34
	e. Same college	22.4%
	fo BoS. or BoA.	
	g. Some graduate work	
	h. Hasters degree	51%
	1. Technical or trade school	1.05
	g. Unknown	6.6%
9.	Income Source	00 64
	a. Full time employment	28.6%
	b. Part time employment	3.8%
	c. Government assistance	24.8%
	d. Child support	0.0%
	e. Other	36.15
	f. Unknown	6.7%
10.	Discharge status of the known physically abused Women:	0,070
	a. Returned to abusive situation	29.8%
	b. Did not return to abusive situation	40.49
	c. Unknown	29.85
11.	Total number of Sojourn admissions	79.85
	a. First admission	85.5%
	b. One previous admission	12.5%
	c. Two previous admissions	2.0%

### ADDITIONAL INFORMATION - July through November

	Adults	Children	(# served)
Jul	Ly 28	34	
Au	gust 44	38	
50	ptember 25	22	
Caf	tober	32	
No	venber 22	27	
Det	cember 27	31	

Total methor of solvers addication

a. First scounding

b. two previous edutablica c. The previous pinistica

These figures include "walk-ins" - men or women who come for counseling, advocacy, or referral services but do not ask for shelter - no more than 5 a month.

A Report on the Illinois Program for Social Services to Victims of Domestic Violence

Prepared By:

Bureau of Title XX Administration Illinois Department of Public Aid 528 South 5th Street Springfield, Illinois 62762 (217/785-0451)

January 1, 1980

### Preface

In FY'79, the Illinois Department of Public Aid (IDPA), in conjunction with the Illinois Coalition Against Domestic Violence, developed a major programmatic initiative for providing social services to victims of domestic violence. This report is an attempt to examine and summarize the myriad of planning, funding and program issues surrounding the development and expansion of these services. As such, this report includes:

- I. A narrative description of the events leading to the initial development of the IDPA/Coalition program and its subsequent expansion.
- II. A presentation of data demonstrating the need for services with indicators of client characteristics impacting the service delivery methodology.
- III. A narrative description of the present Illinois program including an outline of the Illinois Coalition's functions and a summary of each of the 16 funded programs.
- IV. A series of charts depicting the characteristics of the Illinois program in numerical terms.
- V. A brief overview of federal and State legislation impacting the program.
- VI. A brief description of issues relevant to future planning efforts.

The Illinois Department of Public Aid is the "designated State agency" for the administration of Title XX in Illinois.

SECTION I

HISTORICAL BACKGROUND AND DEVELOPMENT

### Section I

### Historical Background and Development

The Illinois Coalition Against Domestic Violence was founded in January of 1978 when representatives from ten Illinois organizations met to develop a unified request for funding to provide shelter and supportive services to victims of domestic violence. In October, 1978, the Coalition was incorporated as a statewide, non-profit, tax exempt organization. The stated goals of the Coalition were, and continue to be, the:

- establishment and expansion of educational, advocacy and supportive services for battered women and children in Illinois
- development of research and data collection systems which document the nature and extent of service provision as well as the character and extent of domestic violence
  - conducting statewide educational efforts designed to inform the public, specific groups, and agencies about the nature of domestic violence
  - engagement in any and all other activities which will directly or indirectly contribute to the elimination of domestic violence

Working within these goals, the Coalition attempts to make available immediate, comprehensive, locally based services which enable individuals and families involved in family violence to develop insight, self-confidence, and self-sufficiency, thereby breaking cycles of dependency and interrupting the inter-generational cycle of abuse.

The Coalition maintains a centrally located administrative office which employs four full-time staff. That staff is supported by a voluntary policy-making Board of Directors and working committees. The Board consists of one representative from each of the 23 member organizations. In addition each member organization has representation on at least one of the following committees:

- . Executive Committee
- . Finance Committee
- Membership/By-Laws Committee W 2011 Decorate VI 1813 Elatable 2019 901
- 1978, the first contracts with the Coalition entitles of the first contracts with the Coalition
  - . Personnel Committee

- . Contracts Review Committee
- . Training Committee
- . Research Committee
- . Grievance Committee

During the time the grass roots organizations were coming together and formulating the Illinois Coalition, the Illinois Department of Public Aid was becoming increasingly aware of the need for services to victims of domestic violence. In September, 1977, this was raised as a major issue at the Title XX Public Hearings. Shortly thereafter, the Governor announced his plans for a new cooperative effort between the State and the social services voluntary sector. This plan was subsequently named the Title XX Donated Funds Initiative (DFI). The expressed intention for the DFI, as identified by the Governor, was to provide a mechanism to fund new and innovative services as well as fund or expand services for which local communities expressed a need.

The procedures adopted for the Initiative called for each program seeking funding to be "sponsored" by one of the eight participating Title XX Allied Agencies. The procedure was predicated on the assumption of matching locally initiated and locally needed services with the programmatic needs of a State agency. Each "sponsoring" State agency reviewed all proposals, rejecting some and recommending others for funding.

In the meantime, the Coalition developed a DFI proposal and began negotiations with the Illinois Department of Mental Health and Developmental Disabilities (DMH/DD) as well as the Illinois Department of Children and Family Services (DCFS) for approval and sponsorship. Both agencies rejected the proposal. The Coalition then submitted its proposal directly to DPA. DPA initially felt that the proposed service would most logically fit within the DCFS service delivery system and that DCFS should be the sponsor. DPA had several discussions with DCFS staff about the Coalition's program and attempted to get that agency to sponsor the proposal. DCFS staff made it clear to DPA that the agency had no mandated service responsibility for the client population in question and further, that DCFS had no interest in sponsoring the program, even as a special demonstration project.

Given the testimony presented at the Title XX hearings and the Governor's expressed intentions for the DFI--that the Initiative should be a mechanism to fund/provide new and innovative services as well as fund/provide services for which local communities expressed a need--DPA decided to "sponsor" the Coalition's program and take responsibility for managing the purchase of service contract for the program.

Staff of the Bureau of Title XX Administration worked very closely with the Coalition to design a service delivery system which would be Title XX compliant. Every facet of the program, fiscal and programmatic record keeping, administrative procedures, unit of service definitions and costs, etc., was designed to meet Title XX requirements. Finally, on December 1, 1978, the first contracts with the Coalition went into effect. The primary contract in the amount of \$407,210 for the provision of services funded nine centers in the following cities:

- was largely volunteer. The program review conducted by IDPA notA.
- such activities as children's programming as a direct result around . My
  - . Chicago
  - for victims of domestic violence in Illinois has been conting night.
  - . Peoria
  - . Rock Island (later replaced by Park Forest)
  - . Springfield
  - to develop a cooperative, non-competitive statewide timmus .
  - . Urbana

A second contract for administrative support services was implemented with the Coalition in the amount of \$38,163. The service contract was amended upward in March of 1979 to a maximum amount of \$414,710.

The FY'80 re-negotiated services contract effective July 1, 1979 added service programs in the following cities:

- . Belleville a smoklastmagro redmem collica of lo villeds of
- . Carbondale
- . Danville
- . Glen Ellyn

An October 1, 1979 contract amendment expanded services for the previously funded Alton, Aurora, Springfield, Summit and Urbana programs in addition to increasing the administrative support program. As of January 1, 1980, three new service centers will be added to the program. They include:

- . Chicago
- . Rockford
- . Waukegan

With the addition of these programs, the services contract between IDPA and the Illinois Coalition approximates an annual value of \$1.5 million, with an annual administrative support contract of slightly over \$80,000.

It is important to note that prior to IDPA-Title XX involvement, only four residential programs existed in the State of Illinois. Today, there are 12 residential programs in operation, two programs in the process of opening residential facilities, and two emergency/crisis walk-in centers providing services to victims of domestic violence. (See Section III-The Illinois Program-for complete details.) In addition, those programs in operation prior to Title XX funding functioned on small budgets, contributed by local funding sources and interested persons, and were supported by staff that

was largely volunteer. The program review conducted by IDPA in November, 1979, found these programs to have greatly expanded services to include such activities as children's programming as a direct result of Title XX funding.

In summary, the overall development and continued expansion of services for victims of domestic violence in Illinois has been contingent upon the following factors:

- 1. The creation of the Donated Funds Initiative, permitting a 25% match of local dollars with 75% Title XX Federal dollars.
- 2. The ability of grass roots organizations, within Illinois, to develop a cooperative, non-competitive statewide Coalition based on management by consensus.
- 3. The sharing of skills and technical assistance between IDPA and the Coalition, the Coalition and local organizations, and local organizations with other local organizations.
- 4. The tailoring of a program that, while compliant with Title XX regulations, permits program development based on the needs of a specific geographic area.
  - 5. The ability of Coalition member organizations to generate local community support, both in terms of dollars and services networking.

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SECTION II
THE NEED FOR SERVICES

### is 91,800 in any one yelli noise Section II av engle, research

### The Need for Services

The issue of family (domestic) violence touches many aspects of our society, including the legal, medical and social service systems. Yet, documentation of the incidence and prevalence of domestic violence is scanty at best. This is the result of several factors.

Traditionally, the battered spouse has been invisible, hidden in the secrecy and sanctity of the family, unidentified legally, medically, or by the social service or criminal justice systems as having problems requiring special attention. As in the early stages of development for social service response to child abuse, domestic violence services are confronted with the philosophy that living standards of a family are a matter of concern to the household and not for the courts or government to determine. Hospital physicians and social workers are not required to report battering (physical abuse) of adults, and police statistics are buried in a quagmire of disturbance calls. Social service agencies, for the most part, fail to view domestic violence as a unique problem and thus attempt to maintain and "cure" the family (Bass & Rice 1979). However, probably the most illustrative demonstration of this society's lack of recognition of domestic violence as a social issue is that in 1976 a group of 71 battered wives were forced to file suit against the New York Police Department for unlawfully denying them assistance after they reported being beaten by their husbands (Hospitals, 1979).

Recognizing the need to document the incidence and prevalence of domestic violence in planning for social services, the Illinois Coalition and the Illinois Department of Public Aid have, within the past year, began to collect both national and state data regarding family violence. Admittedly, these efforts have been crude, relying on literature review, local police reports and clients who have come into contact with the Illinois program. However, two significant events occurred which will simplify and refine this process in the future.

The Illinois Coalition, working in conjunction with Sangamon State University, is in the process of developing a research tool to document demographic characteristics of victims of domestic violence while serving as a standard-ized intake form for all Illinois funded centers. Secondly, Illinois H.B. 1560 was passed and signed into law. This Amendment to the Criminal Identification and Investigation Act, requires all law enforcement agencies to report domestic crimes - "crimes attempted or committed between spouses or members of the same family or household." All such reports must be filed through the Illinois Uniform Crime Reporting System.

For the present, however, the following are examples of the types of data collected by IDPA and the Illinois Coalition:

- 1. In a recent national survey it was estimated that 1.8 million wives are beaten by their husbands in any one year (Straus, Gelles, Steinmetz, 1976). Interpolating this figure as a ratio of the Illinois population to the national population, the estimated incidence for Illinois is 91,800 in any one year. As a comparative note, research on child abuse has shown that nationally each year as many as 2 million children are physically battered by their parents (Gelles, 1979).
- 2. A Chicago Police Department survey revealed that response to "domestic disburbance calls" exceeded the total response for murder, rape, aggravated assault and all other serious crimes (Uniform Crime Reports, 1974).
- 3. A survey done by the Aurora City Police Department on five weekends (Friday afternoon through Sunday night) from April through July 1976, reflected a total of 364 family abuse calls during that time period (Illinois Coalition Against Domestic Violence, 1978).
- 4. The Springfield Police Department reported 442 domestic violence calls in 1977. During that same year Sojourn House received over 250 calls relating to domestic violence and available services.
- 5. In a seven-month period, from December 2, 1978 to July 1, 1979, over 2,000 clients received services through the nine funded Coalition programs. (Note: This figure does not include telephone services--Coalition FY'79 DFI Close-out Report)
- 6. Over a three-year period, Danville provided a Victim/Witness program and assisted over 1500 victims and witnesses of crime. Of these, approximately 1500 calls, 51% dealt with domestic violence. Of the 340 family violence calls received in 1977-1979, 90% of the clients ranged from lower middle income to below poverty level income. Of these numbers, 60% were women and children in need of shelter and food (Illinois Coalition Against Domestic Violence).
- 7. In a needs assessment survey of local agencies and churches, Call for Help of Belleville found over a six-month period (January-June 1978) 71 single persons and 61 families who needed crisis services due to battering, abuse or family crisis (Illinois Coalition Against Domestic Violence).
  - 8. The Legal Center for Battered Women on the north side of the City of Chicago was contacted by approximately 1400 women who had been battered and were in need of legal assistance since the program opened in 1977. (Note: The Legal Center for Battered Women had its funding cut in July 1979 and no longer exists—Illinois Coalition Against Domestic Violence).

- 9. The Chicago Green House program (presently Title XX funded) estimates that it turns away 5 women and their children each day because of lack of space (Illinois Coalition Against Domestic Violence).
- 10. A survey done by the Lake County Task Force on the Battered Women Syndrome conservatively estimates 4,000 to 5,000 yearly incidents of wife beating in Lake County. Catholic Charities serves this same area and experienced a 500% increase in calls where wife battering was the presenting problem in the eight months beginning August 1977 and ending March 1978 (Illinois Coalition Against Domestic Violence).

In an effort to document the incidence of domestic violence, other data has been accumulated which illustrates some societal impacts and consequences of domestic violence, as well as the need for services for victims. Some examples are provided below because they have planning and service implications for future programming.

- A national survey of family violence found that while no one group, whether geographic, economic or age, we free of marital violence, violence was not equally distributed. The highest rates of violence occurred among the following:
  - . Families living in urban areas
  - . Individuals with no religious affiliations
  - . People with some high school education
    - . Families with low incomes
  - . Blue collar workers with the BTP1 madmanage
    - . People under 30
    - · Families where the husband was unemployed

(Gelles, 1979)

- 2. Forty percent of women held in Cook County Jail on homicide charges in 1975 had been repeatedly battered by the men they were charged with killing (Martin, 1976).
- 3. The Kansas City Police Department found that it had responded to disturbance calls at the address of homicide victims or suspects at least once in the two years before the homicide in 90% of the cases, and five or more times in the two years before the homicide in 50% of the cases (Breedlove, 1977).
- 4. Legal experts think that wife abuse is one of the most under-reported crimes in the country--even more under-reported than rape, which the FBI estimates is 10 times more frequent than statistics indicate (Martin-National Conference on Violence Against Women, 1979).

- 5. About 22% of police deaths occur while intervening as a third party in family disputes. About 40% of police injuries occurred in the same way (Bard, 1978).
- 6. If a child is exposed to violence in the home and is the victim of parental violence, that child is quite likely (as much as 1,000 times more likely than a child raised in a non-violent home) to grow up and use violence against a child or spouse (Gelles, 1979).
- 7. In a survey of 100 battered women in England, 37% of the women admitted taking their own frustrations out on their children, and 54% claims their husbands committed acts of violence against the children (Gayford, 1975).
- 8. In the first quarter of FY'80, the Illinois program served 1,281 clients. Of these, approximately 44% were AFDC recipients, 50% were low income (below 80% of the State's median income). The remaining 6% were in need of protection (Illinois Coalition Against Domestic Violence).
  - 9. From December 2, 1978 to July 1, 1979, the Springfield program (Sojourn House) served 107 women and 168 children in the residential facility, 25 persons on a walk-in basis, and handled 800 hotline calls. Of the persons served in the residential facility, 84.6% were Caucasion, 12.5% were black, and 3% Hispanic; 30% were employed full time, 4% employed part time, 26% received government assistance, and 40% had no income other than that of their spouses (Coalition FY'79 DFI Close-out Report).
  - 10. 57.5% of the clients served in the Springfield program between December 1978 and July 1979 did not return to the abusive environment (Coalition FY'79 DFI Close-out Report).

The data and information presented above clearly indicate the need for services to victims of domestic violence. It does, however, go beyond that function by raising issues that need to be addressed in the planning and development for such services. Planning for domestic violence services cannot occur in isolation. Programs for children, particularly abused children, need to be incorporated in such planning, as well as mental health services. Income maintenance programs are essential as a large number of domestic violence victims receive financial assistance (AFDC) or will seek assistance in escaping their abusive environment. In addition, employment-related day care, employability development services and employment training are need services. Thus, any comprehensive service program for domestic violence victims must expand beyond only the provision of emergency and/or protective shelter to either develop needed services or network with current social service delivery systems.

In addition, the information collected to date indicates that to plan services based solely on the geographic distribution of the state population would be a mistake. Such an approach rests on two assumptions:

- that family violence occurs equally among all demographic categories; and
- 2. that all clients have identical service needs

As the collected data supports neither of these assumptions, the most logical approach is to target geographic areas within the state having the highest at risk population (i.e., urban, blue collar workers, and areas with large unemployment rates). In addition, the incidence of police "domestic violence" calls can also be utilized as indicators of need for such planning efforts.

SECTION III

THE ILLINOIS PROGRAM

## Section III

### The Illinois Program

During November 1979, staff of the Illinois Department of Public Aid, Bureau of Title XX Administration, visited nine funded program sites. The sites were selected on the basis of geographic location (three downstate, three midstate, and three Chicago area) and the duration of funding under Title XX. Those programs visited included:

Carbondale - November 5
Belleville - November 6
Alton - November 6
Peoria - November 7
Springfield - November 7
Urbana - November 13
Park Forest - November 20
Summit - November 21
Chicago - November 21

The purpose of the visits was to gain firsthand knowledge of what the service programs entailed; the kinds of provider level problems being encountered; the relationships between these programs and other local organizations; and a sense of future planning issues involved in serving victims of domestic violence.

The program review information, as well as IDPA and Illinois Coalition file materials are combined in this section to provide a comprehensive view of the entire Title XX funded program. Issues surfacing as a result of the program review are presented in summary format in Section VI of this report. Thus, the following is a brief delineation of the Administrative Office functions of the Coalition as well as descriptive summaries (both physical and programmatic) for the 16 programs funded through Title XX.

## THE ADMINISTRATIVE OFFICE

The Administrative Office of the Illinois Coalition Against Domestic Violence is located in Springfield and employs four full-time staff: an Executive Director, Administrative Assistant, Secretary, and Clerk-Typist. The Administrative Office monitors program implementation, coordinates all Coalition projects and activities, and makes on-site visits to funded service providers to offer training, technical and programming assistance. Specific functions and activities of the Coalition Administration include:

- 1. Development and monitoring of service providers' contracts, such monitoring to include documentation that all contract provisions are met, regular contract reviews and evaluation of services provided.
- 2. Maintenance and processing of all expenditure reports, eligibility determinations, and vouchering systems.
- 3. Development and maintenance of accurate and comprehensive accounting and reporting procedures as required by federal biA and IDPA regulations.
- 4. Provision of technical assistance to contractors in the areas of accounting, reporting, program planning and evaluation.
  - 5. Development of research and data collection systems to document the nature and extent of service provision and the character and extent of domestic violence in the state.
  - 6. Conducting statewide educational efforts designed to inform the public about the nature of domestic violence; to inform legislators, police, courts, social service organizations, and mental health agencies of the multiple needs of victims of domestic violence; and encourage the victims of domestic violence to utilize the services provided by member organizations.
  - 7. Engaging in activities which develop and expand resources and services for victims of domestic violence.

Attached as Appendix A to this report are the key forms utilized by the Administrative Office in carrying out their contract functions. A number of these forms have been developed by the Coalition, specifically for their program. Also attached in Appendix A, and relevant to the outlined functions, Issues surfacing as a result of : era

- 1. the brochuresdeveloped by the Coalition for statewide ctions of the Coalition as well as descript bns; notification physical programmatic) for the 16 programs funded through Title XX.
  - 2. the standardized intake form (research tool) presently being tested by the following providers: Summit, Park Forest, Urbana and Springfield.

## OASIS WOMEN'S CENTER detoes domains as A syldental nimbA , Todoeric eviduosal

Location: Altonoristant and Location solide Administrative Office monitors program and Location:

Capacity: 10 women and 15 children as selectivities has edge rolation Catchment Area: Madison County as Isaladas animist aslocat erobivorg

First Received Title XX Funding: December 1978 and Indianal

Oasis Women's Center is located in a rented, renovated downtown hotel. This facility provides the center with three floors and a basement, totalling some 30 rooms.

The first floor is at street level, providing access to a waiting room, main office and the Executive Director's office. The second floor is the gathering spot for clients, with a large living room, dining room, kitchen, youth children's playroom, older children's activity room, small snack room, two bathrooms, two rooms for resident managers, and a storage room. The third floor contains 11 bedrooms, a sitting room for clients, and an office.

The center opened in October 1978 and began receiving Title XX funding December 1, 1978. In its first year, the center provided residential services to 227 women and their 218 children, as well as provided help to over 500 clients who have either called or walked in. The service program is based on a self-help philosophy geared to individual client needs. Individual service plans are developed for each client and may include the following activities: linkages to legal aid; employment and/or training programs; other social service agencies; medical services; advocacy; transportation; individual supportive listening; supportive groups; and social and recreational groups. During its program development, the center has made a conscientious effort not to duplicate services existing elsewhere in the community. Thus, there is constant contact and cross-referral between the center and other agencies (i.e., police, DCFS, IPA).

#### MUTUAL GROUND

Location: Aurora Capacity: 15-18

Catchment Area: Southern Kane County, Kendall County and adjacent

areas on a space-available basis

First Received Title XX Funding: December 1978

Mutual Ground, located due east of Chicago, is situated in a former rooming house which is rented from a local church. Donated office space is located in the downtown business section of the city.

Mutual Ground's two-story frame service facility is situated in a transitional residential neighborhood. It has a capacity of 15-18 and meets local fire code and housing ordinances. All furnishings were donated and, although volunteers are not utilized for direct service, Mutual Ground depends heavily upon continuing community support through in-kind contributions, notably food, for residential clients.

Mutual Grounds staff provide social services to residential, as well as a small number of walk-in, clients. These clients are primarily drawn from southern Kane County, although residents of Kendall County and other adjacent areas are served on a space-available basis. Moreover, as is true of the Elgin and Summit programs, Mutual Grounds frequently finds itself serving residential overflow clients on an interagency referral basis from its sister program in Chicago.

A comprehensive range of social and rehabilitative services which emphasize self-determination, networking and referral is made available to Mutual Grounds clients. At present, Mutual Grounds is increasing its outreach efforts into the largely unserved Latino population of the community. It is recruiting a bilingual service staff person to meet the needs of its non-English speaking clients.

CALL FOR HELP

Location: Belleville

Capacity: 18

Catchment Area: St. Clair County

First Received Title XX Funding: July 1979

The Call for Help program in Belleville is located at two sites, with the residential facility being a separate entity from the parent organization. The residential facility is a two-story renovated brick house, complete with basement, located in a light commercial area of the city. The house, purchased and renovated by the St. Clair County Housing Authority specifically for a domestic violence program, is rented by Call for Help and has a capacity of 18. The main floor has limited office space, a living room, kitchen and bath. The second floor provides the sleeping quarters, a bath and is accessible through two exits. The basement provides storage space, laundry facilities, a play area for children, and possible sleeping quarters, should the need arise.

The service program is based on a self-help supportive decision-making philosophy. Of special emphasis is the non-violent behavior modification stressed in the discipline of the children. Each client's day is planned in conjunction with staff, and all clients are responsible for maintaining the house and fixing meals. Evenings are devoted to group and individual counseling sessions. Other service activities: 24-Hour Crisis Line (located at the Call for Help facility); advocacy, particularly with schools, courts, Legal Assistance and Public Aid; recreational, educational, social and cultural activities. Although no structured children's program exists at this time, the program has made special arrangements with the local school to permit attendance regardless of the child's length of stay in the program In all approaches to the children, positive family dynamics are stressed.

#### A WOMEN'S CENTER

Location: Carbondale

Capacity: 15

Catchment Area: Williamson, Jackson, Perry and Union counties

First Received Title XX Funding: July 1979

The Women's Center facility is a two-story house located on the edge of the SIU campus and is owned by the Women's Center. The main floor provides a living room, kitchen, dining area, and play area for the children. The sleeping quarters and bath are located on the second floor. The basement has a meeting room, office space, and storage and maintenance area. The basement is also utilized for the pregnancy testing program.

On a quarterly basis, the program serves an average of 229 individuals, of which approximately 87% are Title XX eligible. The program is based on the primary goal of providing sanctuary and protection, with the staff defining their role as assisting the woman to develop her own life. Scheduled activities within the program day are a communal dinner, group meeting and social hour. Advocacy and individual counseling are provided on an as-needed basis.

#### CHICAGO ABUSED WOMEN'S COALITION

Location: Chicago Capacity: 25

Catchment Area: Metropolitan Chicago

First Received Title XX Funds: December 1978

The Chicago Abused Women's Coalition offers a residential program through its facility "Green House", located on the north side of the city. The facility has office space, a kitchen, living room, dining room and children's play area on the first floor. The bedrooms are located on the upper floor, with a second kitchen and baths. The house has passed necessary fire and sanitation ordinances required by the city. There have been some problems in the past with security, so the program has recently installed a complete security system through donations.

The program for Green House operates on the philosophy that women have the strength and determination to impact their own lives. Individual plans are developed for each client. Such plans may include group or individual counseling, as well as linkages to legal and social services. Each resident of the program spends structured time interacting with her children daily, attends house meetings three times per week, and participates in two household chores per day. The program also provides a structured children's program geared to span large age groups. (Note: the program has bilingual staff to provide services.)

The major difficulty stressed by the Chicago program was the lack of second stage, low income housing available to women, especially with children, who seek to escape their abusive environments. Coupling the length of time to locate housing with the great demand for services, the program is perpetually at capacity. The program thus utilizes a variety of additional sources for housing, including the Salvation Army and Pacific Garden Mission, neither of which offers more than a place to sleep. The program receives an average of ten calls per day and thus must turn away a large number of people. However, no woman in a life-threatening situation is turned away.

## MUJERES LATINAS EN ACCIÓN (MLEA) AND SOUTHWEST WOMEN WORKING TOGETHER (SWWT)

Location: Chicago

Capacity: No residential component to date Catchment Area: Southern Metropolitan Chicago First Received Title XX Funding: January 1980

For the past four years, Mujeres Latinas en Acción (MLEA) has served as a resource and information center for Latin women in the Pilsen area of Chicago. Serving 7,000 clients in 1978, MLEA is the only Latino service organization providing bilingual services, which include:

- . individual and family counseling and referral
- . community education and recreation programs
- . mother/infant health program (prenatal care, family planning, etc.)

- emergency housing and ancillary services for potential and runaway youth and their families (in a four-bed licensed facility)
- . summer youth employment project

Presently, MLEA owns two two-story brick service facilities in the heart of the Pilsen community. The structures were donated to the organization and rehabilitated as a neighborhood project.

Not long ago, MLEA recognized the need for a support program for abused women and over the past year identified 100 battered women among its clients; 96% of these clients had been physically abused. An advisory committee on domestic violence was formed and the agency decided to co-sponsor a Title XX funded family violence project along with Southwest Women Working Together. The new project will comprehensively address the needs of family violence victims, particularly those who are monolingual in Spanish, culturally isolated and traditionally unserved by the more established social service agencies. MLEA will serve as the fiscal agent of the unique joint project.

Southwest Women Working Together (SWWT) is a community-based women's organization with  $9\frac{1}{2}$  professional staff persons and a program which attempts to meet the educational, emotional and practical needs of southwest side women and their families. Serving approximately 4,000 persons annually, SWWT's programs include:

- tot-lot programs for mothers and their preschool children
  - . senior women's educational and action programs
- . a drop-in center and program for adolescent girls
  - . individual, family and marriage counseling
  - . peer, interest and therapy groups
- . career and educational counseling and referral

Services are offered in SWWT's 11 room, second floor facilities on a major business intersection in southwest Chicago, as well as in an adjoining storefront.

With no publicity or outreach, SWWT served 105 battered women in the past year, 65 of whom needed emergency shelter. An awareness of the growing request for services to meet the needs of these clients stimulated the formation of an SWWT Committee on Women and Violence and the drafting of a modestly-funded, joint self-help and social support domestic violence project, with another southside women's organization—MLEA.

The joint project design features comprehensive walk-in services as well as the development of cooperating referral and service networks and local resource development. Direct services, with a self-help emphasis, are offered by an on-site counselor within each sponsoring agency who will coordinate

the various services available, mobilize volunteers, and provide community outreach and education. Ultimately, the two agencies seek to muster community support for the establishment of a residential program for abused women and children, a task which, given the "ethnic and racial diversity of the southside, will require thoughtful, responsible long-range planning."

## WOMEN'S ALTERNATIVE FUND - Isomoles And Isombal house and Isomoles and Isomoles and Isombal house and Isom

Location: Danville

Capacity: No residential component to date of the state o

Catchment Area: Vermilion County of Hada and Samuel Catchment

First Received Title XX Funding: July 1979

In recognition of the stresses placed on area families and an increasing awareness of the presence of violence in many families, a group of Vermilion County residents formed a non-profit coalition to work toward obtaining a program for battered women and children. Much of the impetus for the coalition was provided by Danville's Victim/Witness Advocate, a program developed in the county by means of an Illinois Law Enforcement Assistance Administration Grant.

The proposed Women's Alternative Fund Title XX project features a modest budget, two and one-half paid staff, and a great deal of anticipated volunteer support. Comprehensive social services will be delivered in the total context of a safe, home-like environment, and will include counseling, information, education and referral (as well as subsidized emergency medical services, where appropriate).

Women's Alternative Fund has encountered difficulty in locating a residential facility in Vermilion County and has, therefore, been prevented from hiring staff and initiating service delivery. The Board of Directors of Women's Alternative Fund, however, with broad-based community representation and support, is actively persisting in its efforts to secure a suitable shelter. A search for an Executive Director is currently underway and Women's Alaternative Fund anticipates that shelter-based service delivery will begin within the next two months.

## COMMUNITY CRISIS CENTER OF LABORS OF BUILDING AND LONG TO THE COMMUNITY CRISIS CENTER OF LABORS OF THE COMMUNITY CRISIS CENTER OF THE CRISIS CENTER OF THE COMMUNITY CRISIS CENTER OF THE COMMUNITY CRISIS CENTER OF THE CRISIS CENTER OF THE COMMUNITY CRISIS CENTER OF THE CRISIS CENTER OF

Location: Elgin Based State
Capacity: 8-10

Catchment Area: Kane County and a small portion of Cook County

First Received Title XX Funding: December 1978

Elgin's Community Crisis Center has provided a program of comprehensive social and rehabilitative services to area families in a residential setting since 1974, the year the private organization was incorporated.

The program's administrative offices and direct service space are located in a 100-year-old, four bedroom, two bath structure located in a quiet residential neighborhood in Elgin. The building is occupied on a contract-

for-deed purchase arrangement. All repairs and furnishings (as well as most of the upkeep) have been provided through donated labor, although HUD funds were obtained to assist in the original rehabilitation of the structure.

The Elgin program has gained nationwide attention for its anti-domestic violence program, which offers:

- . advocacy, information/education/referral services TABLETIA
- . 24-hour crisis telephone service with direct access to professional counseling staff located in the facility
- group counseling and support services
- professional counseling along the lines of a modified-locational mental health model
  - employment and job re-entry testing and counseling
  - . a strong volunteer program encompassing peer counseling, stationable children's programming, emergency transportation, life skill development, etc.

In addition, the center provides ongoing group counseling for male abusers and a children's tutoring program. A large proportion of the direct services are delivered to non-residential clients.

## FAMILY SHELTER SERVICE of sprofered as the vimilion Country and has vimile and installed and vitilized as the vicinity of the

Location: Glen Ellyn o based add was what solves gots like bas lists

Capacity: Limited residential component to date would boul syllamed LA

Catchment Area: DuPage County Was all all and and all and a series of a vides at a troggue

First Received Title XX Funding: July 1979

Pending completion of the rehabilitation of a residential service facility, Family Shelter Service offers temporary shelter in selected cases by means of donated space in the homes of concerned individuals. In addition, Family Shelter Service has added a full-time paid intern to its staff, along with two college interns, and is providing increased walk-in and telephone counseling and advocacy. These services are based in temporary rented quarters in the downtown Glen Ellyn area.

The purchase and rehabilitation of the four bedroom,  $1\frac{1}{2}$  bath, residential facility is being carried out through Community Development Funds, such rehabilitation to include the addition of two bedrooms and a bath on the upper floor, the completion of a basement playroom for residential children, and the paving of the back yard for parking. (A 51-foot wide grassy lot adjoining the property will provide outdoor play space for the children.)

The 50-year-old service facility is located in an area zoned R-4, which is contiguous to the downtown Glen Ellyn business district. A fund raising campaign is being mounted to complete the rehabilitation process, along with a drive to obtain donated furnishings from area businesses.

Family Shelter Service had hoped to complete the facility's rebuilding process prior to this time. Unfortunately, rehabilitation was unexpectedly interrupted by a temporary injunction obtained by two disgruntled neighbors, despite the fact that support for the project (including a 6-0 affirmative vote by the Glen Ellyn village board) will eventually overcome this obstacle.

The program's service philosophy emphasizes crisis intervention, short-term housing and assistance toward achieving self-direction and self-determination, facilitated by professional and volunteer staff, as well as community referral resources. Continued supportive services following departure from the residential program are also seen as essential if clients are to achieve the goal of extricating themselves from violent lifestyles. The program is distinguished by the strength of its dedication to the provision of long-term continuing support services, as well as to the provision of all services, with the exception of emergency housing, to adult males.

### YW C.A.R.E.S. (COMMITTEE ON ABUSE AND RAPE: EMERGENCY SERVICES)

Location: Park Forest

Capacity: Limited Residential Referrals

Catchment Area: South Suburbs, South Cook County First Received Title XX Funding: February 1978

The Park Forest program is one of four programs under the Coalition contract that does not have a residential component. This program originally sought DFI funding through the Illinois Department of Mental Health and Developmental Disabilities. In February 1979 it was transferred into the Illinois Coalition program. The Park Forest program is under the auspices of the YWCA. Among the other programs offered by the YWCA are Rape Training, Community Education, Information and Referral, a counseling program for Children in Divorce, assertiveness training and numerous recreational programs.

The YWCA's domestic violence program is staffed by one full-time director/ supervisor and a part-time intake worker. The entire program is staffed by some 40-50 lay advocates and professional counselors who are volunteers. The program takes clients on a call-in or walk-in basis. Each client is assigned an advocate. Once the individual client plan is developed, the client may take part in a variety of activities including individual, group or family counseling, or assertiveness training. Should the client need emergency housing, the advocate assists in procuring such. The most frequently utilized residential facilities are Respond Now, The Palos Community Center, police departments and other Coalition shelters. The advocates also assist clients in procuring necessary medical, legal or social services.

## TRI-COUNTY WOMEN'S STRENGTH

Location: Peoria Capacity: 13

Catchment Area: Tazewell, Peoria and Woodford counties

First Received Title XX Funding: December 1978

The residential facility for Tri-County Women's Strength occupies the second floor of the YWCA building in downtown Peoria. This physical setting has caused some difficulties for the program. The offices and kitchen area

are located at one end of the floor while the residents' quarters occupy the other end of the floor. In addition, although the program has some access to the YWCA facilities after hours, there is limited space for children's play and no outdoor area available.

The services provided by the Peoria program are targeted for women in crisis and their dependent children - primarily victims of sexual assault and domestic violence. During August 1979, Women's Strength housed 41 people--18 women and 23 children. Of the 18 families, one was in the sexual assault category (6%); 13 were abused women (72%); and four were "others" (22%). Services include telephone and in-person peer counseling, advocacy, counseling to male members of the victim's family or male victims; and linkage to appropriate agencies. Group meetings are held nightly. Women's Strength has made arrangements with local agencies to provide Parent's Anonymous Groups and Parenting Classes within the facility.

### WORKING AGAINST VIOLENT ENVIRONMENT (WAVE)

Location: Rockford Capacity: 12-14

Catchment Area: Winnebago and Boone counties First Received Title XX Funding: January 1980

The WAVE program is one service program within Personal Health Abuse Services and Education, Inc., a long-standing, non-profit social service agency in Rockford. The WAVE project operates out of Unity House, a three-story, four bedroom structure with a small yard and an adjacent playground. The facility is located in a mixed residential and commercial area in Belvidere (Boone County) and is rented from the Catholic Church which owns the property. The church operates an elementary school on one side of the facility and a convent on the other side. Some structural repair and rehabilitation of Unity House was performed through a local work-experience training project and furnishings were made available by transferring items from another residential treatment program which was discontinued.

WAVE offers comprehensive social services for residential and outpatient clients based on a treatment oriented modality. During its first year the program served 150 victims of domestic violence. At that time, the program was primarily funded through CETA grants, which covered 95% of the program's personnel costs.

The WAVE program has experienced the same growth needs as have other domestic violence programs in the state, enlarging its program to include offerings such as: group supportive services, PET, stress workshops, life-and-job skills training, individual, group, marital and family counseling. Many of these services are offered in the parent offices in Rockford rather than in the Unity House facility. All business, intake work and outreach counseling to non-residential clients also take place in the parent facility.

SOJOURN WOMEN'S CENTER

Location: Springfield

Capacity: 20-25

Catchment Area: Sangamon County

First Received Title XX Funding: December 1978

Sojourn is a three-story house located in a residential area of Springfield. The first floor provides some office space, a counseling room, bath, living room, dining area and kitchen. The second floor has offices, a children's play room, one sleeping room and a bath. The third floor is composed of two baths and five sleeping rooms. Sojourn is presently in the process of converting the garage into a children's center, complete with a solar greenhouse.

Sojourn has built its program on the philosophy of developing self-sufficiency while maintaining and raising the individual's consciousness and sense of community. Each day a house meeting is held and attended by both residents and staff. Such meetings may focus on individual problem solving or communal living issues. Daily activities are scheduled in the evenings and often include children. While Sojourn offers similar services to other shelters within the Coalition program (i.e., advocacy, crisis intervention, 24-hour hotline, individual and group counseling), it is unique in the development of its children's program, which provides services to children seven days per week. Some components of that program are:

- 1. Comprehensive intake on children, to identify special needs and pertinent medical, family, emotional, social and school history.
- Activities available seven days per week, designed to relate to the physical, emotional, social, psychological and intellectual needs of the children.
- Services and activities designed to facilitate creativity, positive self-esteem, self-knowledge and self-expression.
- 4. A planned mechanism for providing the child with an academic program which does not significantly interrupt the continuity of the child's schooling.
- Provision of individual, family and group counseling with special emphasis on assisting the total family in developing healthy interaction patterns.
- 6. The modeling and teaching of positive parenting skills.
- Assistance for the mother in identifying and linking with child-serving community resources.

#### DES PLAINES FAMILY COMMUNITY CENTER

Location: Summit Capacity: 12

Catchment Area: Lyons Township, Suburban Cook County

First Received Title XX Funding: December 1978

The residential facility, owned and operated by the Des Plaines Family Community Center, is located in a suburban residential area some distance from the center. The renovated structure is a three-story house. Offices occupy the first floor and a portion of the third. A living room, kitchen and group meeting room complete the first floor. The majority of sleeping rooms occupy the second floor, with some sleeping rooms on the third. All floors are accessible through two exits. The facility is complete with smoke alarms and fire doors. Because of its location in a residential community, the shelter had to obtain a "Special Use Permit" from the local zoning board.

The Summit program is provided at two sites, the residential facility and the Community Center. It is based on the philosophy that violence has inter-generational roots and is learned through the socialization process. Thus, during the intake process, family and families of origin are closely examined. Clients receive advocacy services, individual, group and family therapy. The Summit program includes an outreach component for the abusers. In approximately 50% of the cases, contact is made with the abuser, although only a small portion of this number is engaged in therapy. It is this outreach approach and "clinical therapy" modality that makes this program unique among the Coalition sub-providers.

#### A WOMEN'S PLACE

Location: Urbana

Capacity: 15

Catchment Area: Champaign County

First Received Title XX Funding: December 1978

A Women's Place opened in October 1971 and was the first such program in Illinois. Last year, the program served over 400 individuals. A Women's Place has the unique distinction of serving 100% Title XX eligible clients, while only billing for 96% of these clients because of contract limitations and lack of matching dollars.

The program at A Women's Place is based on supportive counseling, while teaching skills of problem solving and decision making. Within this modality, individual service contracts are negotiated between clients and staff, and goals are established. Services include individual and group counseling and advocacy. A Women's Place also provides walk-in counseling and a Rape Crisis Line.

Having been in existence long before Title XX, the Urbana program is in a unique position to provide some historical information. One such piece of information is the cyclical/seasonal nature of intake, with Fridays and Saturdays being the largest days of intake and Christmas to mid-March showing increased volume. In addition, during the past two years A Women's Place has noted an increase in physical abuse and the severity of such abuse.

## LAKE COUNTY CRISIS CENTER FOR THE PREVENTION AND TREATMENT OF DOMESTIC VIOLENCE (LCC)

Location: Waukegan

Capacity: 18

Catchment Area: Lake, McHenry and northern Cook counties

First Received Title XX Funding: January 1980

The LCC program resulted from the early guidance of Catholic Charities of Lake County which mobilized a 36 agency "Lake County Task Force on the Battered Woman Syndrome." That task force, an interagency service network, pooled and linked its resources to offer crisis intervention, counseling, advocacy, legal and short-term alternative housing to victims of domestic violence.

Since 1978, the center has coordinated and/or provided these services itself, operating from offices located in the Lake County Council on Alcoholism of Waukegan. In that year, it served 300 abused women and 200 abusers. Emergency housing was arranged for approximately 100 of the women and their children.

The Lake County project is an example of the kind of community initiative and involvement which can be generated to support the establishment of an effective domestic violence residential service program. This support resulted in the leasing of a facility which is an old, three-floor, former YWCA residence. (The facility, located in an historical section of Waukegan, has undergone extensive rehabilitation, including handicapped accessibility, much of which was accomplished through donated labor and materials.) Moreover, more than 60 letters supporting the Title XX proposal for LCC's residential service project were received by the Illinois Coalition Against Domestic Violence.

Upon completion of the shelter facility and the initiation of Title XX funding, LCC proposes to offer, on-site, its comprehensive service program, to continue its community networking, volunteer and outreach activities, and to offer emergency services to family violence victims.

To summarize the 16 programs funded through the Illinois Coalition is somewhat difficult as each program reflects the community within which it exists. There are, however, several common factors in each of these programs which have contributed to their success. Briefly, these factors include:

- Continued access to technical assistance from the Illinois Coalition's administrative offices, regarding fiscal and programmatic issues.
- 2. The ability to develop financial community support for matching funds, as well as in-kind donations (i.e., food, household furnishings, building repairs and volunteers).

- 3. The ability to access community resources in advocating for their clients and networking with these services, as exemplified in cross-referrals between the domestic violence program and local social service agencies.
- 4. Each program's active participation in the policy and decision making process of the Coalition.
- 5. The continual information and skill-sharing between all programs.
- 6. The ability of programs to tailor services which address local needs.

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SECTION IV

THE PROGRAM CHARACTERISTICS

#### Section IV

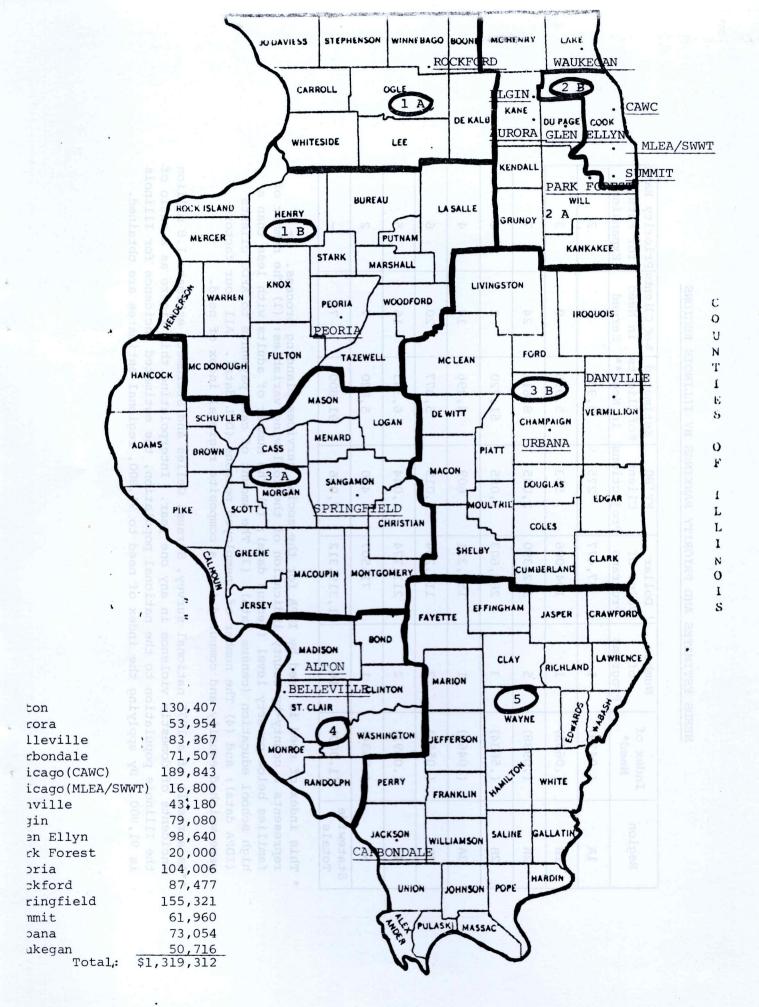
#### The Program Characteristics

This section summarizes FY'79 and FY'80 program and fiscal information in numerical terms. The first few pages represent the geographic distribution of the sub-provider programs in Illinois, needs data, an indication of the program growth by sub-provider, and a brief outline of funds other than Title XX used by the sub-providers.

The next three pages examine the clients to be served, the type of eligibility and provide a summary of the services provided.

The remaining pages present fiscal data through: comparison of unit costs; comparison of administrative and direct service costs; an outline of funded staff positions; and comparison of projected units with actual units billed.

In each case, the dollar amounts, service projections and number of clients represent information in the services contract. As all subproviders do not have full fiscal year contracts (e.g., Belleville - nine months; and Waukegan - six months), this data should not be construed as annualized.



#### NEEDS ESTIMATES AND PRIORITY RANKINGS BY ILLINOIS REGIONS

	T . 3 E	Number	Dollar	FY'80 .	Estimated.	% of Clients	Priority Rank
Region	Index of Need*	of	Value of	Client	#of Clients	in Need	for Future
	Need.	Programs	Programs	Projections	in Need**	Served	Expansion
1A	(.0429)	1	87,477	275	3,938	7	2
1B	(.0653)	1	104,006	553	5,995	9	3
2A	(.0938)	5	302,390	2,045	8,611	24	7
2В	(.5634)	3	268,603	1,085	51,720	2	1 1000
3A	(.0468)	<sub>0</sub> 1	155,321	609	4,296	14	4
3B	(.0553)	2	116,234	1,015	5,077	20	6
4	(.0691)	2	213,774	1,044	6,343	16	TAHT 5
5	(.0634)		71,507	430	5,820	7	2
Statewide Totals	(1.000)	16	1,319,312	7,056	91,800	7	761 101 101 101 101 101 101 101 101 101 1

<sup>\*</sup> This index of need is used by IDPA for the social services planning process. It represents a county-by-county indication of the following variables: (1) The number of families below poverty level (census data); (2) The number of adults with less than a high school education (census data); (3) The amount of cash payments to AFDC clients (IDPA data); and (4) The number of unemployed persons (DOL data). All four factors were weighed equally and computed into a composite regional index of need.

<sup>\*\*</sup>As a result of a 1976 national survey, Straus, Gelles and Steinmetz estimate 1.8 million incidents of domestic violence in any one year. Interpolating this figure as a ratio of the Illinois population to the national population, the estimated incidence for Illinois is 91,800. By applying the index of need to 91,800, regional estimates are obtained.

PATTERN OF EXPANSION AS REFLECTED IN PROGRAM COST BY THE COALITION'S ADMINISTRATIVE OFFICE AND SUB-PROVIDER

Program	FY'79	FY '79	FY '80	FY'80	FY'80
Component	12-1-78	2-1-79	7-1-79	10-1-79	1-1-80
Administration	53,877	61,572	72,262	80,266	80,266
Alton	48,715	63,924	110,213	130,407	130,407
Aurora	5,510	8,629	14,878	53,954	53,954
Belleville	x -	7 2 7	83,367	83,367	83,367
Carbondale	x -		71,507	71,507	71,507
Chicago (CAWC)	110,200	110,200	189,843	189,843	189,843
Chicago MLEA/SWWT	х -	- x	-	<del>-</del>	16,800
Danville	х - х	- x	43,180	43,180	43,180
Elgin	29,286	29,286	50,493	79,080	79,080
Glen Ellyn	x -	-	98,640	98,640	98,640
Park Forest	2 -	7,500 <sub>X</sub>	20,000	20,000	20,000
Peoria	50,027	60,323	104,006	104,006	104,006
Rockford	х х	-	-	-	87,477
Rock Island	57,842	- x	-	X X	X Jimmu
Springfield	54,885	75,631	130,399	155,321	155,321
Streator	x -	- x	39,515	-	aukegan
Summit	28,977	29,977	49,960	61,960	61,960
Urbana	21,768	30,240	. 52,137	73,054	73,054
Waukegan	omit ivas er	DIONI SIGN	A funds.	her funds uch Sollars and LE	50,716
TOTALS [sign]	461,087	477,282	1,130,400	1,244,585	1,399,578

NOTE: The data utilized in this display represent contracts and contract amendments for the IDPA/Coalition program. The dates indicated represent the effective dates of contracts and amendments.

## REVIEW OF OTHER FUNDS PRESENTLY UTILIZED BY SUB-PROVIDERS

Sub-Provider	CETA	708 **	United Way	Revenue	Foundations/ Grants	HUD	Private Donations	Other
Alton	х	266	08	221262	61,572		X	DITET
Aurora	х	- T 0 a.	X	Х	X		X	Х
Belleville		954	LC	14,878	X		OLE X	Х
Carbondale	Х	Х	Х	X			Х	le
Chicago (CAWC)		768,	11	71,507-		-	х	Le.L
Chicago (MLEA/SWWT)		EAB,	691	89,843	X		х	х
Danville					X		Х	T
Elgin	х	180	х	X	Х	х	х	Х
Glen Ellyn		080	6/2	X	29,286	х	Х	Х
Park Forest		640	Х	98,640			Х	Х
Peoria	х	900	20,	20,000	Х		Х	Х
Rockford	х	900	Х	300,40 X	60,323		X	Х
Springfield	Х					X	X	X
Summit	х	Х	Х		X		X 842	and
Urbana	X	Х	188,	X	75,631		188 A X	eld
Waukegan				X X	х		Х	Х
TOTAL	9	080	6	089, 61	8	3	16	10

<sup>\*</sup>Examples of other funds utilized by providers include RSVP Funds, DOC monies, DCFS dollars and LEAA funds.

<sup>\*\*708</sup> monies are those funds available through Illinois Community Mental Health Boards.

<sup>\*\*\*</sup>HUD funds are Community Development monies used primarily for rehabilitation of facilities.

PROJECTED TITLE XX CLIENTS TO BE SERVED IN FY'80 (July 1, 1979 - June 30, 1980)

XX Eligible C	ttle	Adults	Children	TOTAL	
1		257	250	507	Sub-Provider
Aurora	96	208	272	0 480	Alton ,
Belleville	8	242	295	00 537	Aurora
Carbondale	96	200	230	00430	Belleville
Chicago (CAWC)	96	325	500	825	Carbondale
Chicago (MLEA/SWWT)	08	80	20	100	Chicago (CAWC)
Danville	100	300	300	600	Chicago (MLEA/SWWT)
Elgin	16	130	185	315	Danville -
Glen Ellyn	001	390	365	<sup>04</sup> 755	Elgin
Park Forest	08	216	24	00 240	Glen Ellyn
Peoria	96	337	216	00553	Park Forest
Rockford	7	140 E	135	275	Peoria
Springfield	96	365	244	<sup>00</sup> 609	Rockford
Summit	96	110	50	00 160	Springfield
Urbana	19	255	160	415	Summit
Waukegan	e	75 2	180	8∂ 255	Uxbana
TOTALS	5	3,630	3,426	7,056	Waukegan
5.5 13	8	2.9	1	87.1	Program

# CLIENT ELIGIBILITY BY SUB-PROVIDER AS PROJECTED IN FY'80 CONTRACT

	. % of		% of N	1	Title XX Eli	igible Clients
Sub-Provider	Title XX		Title	The second second	% Income	% Protective
	Elig. Clien	ts	Elig. Cl	ients	Eligible	Eligible
Alton	- 08100		22 =	208	99	srozuA 1
Aurora	60	3	40	242	85 <sub>111e</sub>	velle15
Belleville	100	0	2.2	200	dale 00	Todis 10
Carbondale	ac 100	0	5 SC	325	90	10
Chicago (CAWC)	00191	0	9	80	-80 (TWW)	20
Chicago (MLEA/SWWT)	00100	0	30	300	100	Danvil
Danville	2100		ar -	130	90	nipI10
Elgin	227 40	5	60	390	100	E neio
Glen Ellyn	100	A	-	915	80 Jseac	20
Park Forest	100	9	7	337	· 90	10
Peoria	97	5	3	140	77 bs	23
Rockford	. 609 90	A	.s 10	365	90 bleil	ming 10
Springfield	0 100	0	-	110	96	1 Immue 4
Summit	60	.0	40	255	65	snada 35
Urbana	28 65	0	35	7.5	95 ns	7 Waukeo
Waukegan	aan 91	d	14.E 9	088	57	<sub>MIATO</sub> 43
Program Average	87.1		12	.9	86.5	13.5

SERVICES PROVIDED BY COALITION SUBCONTRACTORS AS PROJECTED IN FY'80 CONTRACT (AS AMENDED 1-1-80)

i		i a	LE	VELS OF SER	VICE	1		SERVICE P	ROVIDED .	
Subcontractor	Contract Period	Amount	Compre- hensive	Protective	Medical	I&R	Resi- dential	Advocacy	Counseling	Children's Program
Alton	12 Months	130,407	6,242	32	7	х	X	X	Х	
Aurora	12 Months	53,954	2,026	259		Х	X	X	X	
Belleville	9 Months	83,367	3,442	240	24	x	х	х	X	
Carbondale	12 Months	71,507	3,050	160	2	Х	х	Х	x	
Chi (CAWC)	12 Months	189,843	7,100	1,100	60	Х	Х	Х	X	X .
Chi (MLEA/SWWT)	6 Months	16,800	780	- 1		х		х	Х	DEB
Danville 🖁 🥷	12 Months	43,180	4,112	337	12	х	*	х	х	TVC.
Elgin	12 Months	79,080	3,223	9 4 6	00-	x	х	х	X	X
Glen Ellyn	12 Months	98,640	3,049	503		Х	A	Х	x	90
Park Forest	12 Months	20,000	1,238	129		х		х	X	B. 10
Peoria 💮	12 Months	104,006	3,156	599	30	Х	х	X	x	
Rockford	6 Months	87,477	3,192	206	-	х	х	Х	X o	18
Springfield	12 Months	155,321	5,972	191	60	X	х	х	x	X
Summit	12 Months	61,960	1,735	722	0 1	Х	Х	Х	Х	O.
Urbana	12 Months	73,054	3,428½	109	10 L	Х	X	Х	X X	100
Waukegan	6 Months	50,716	1,870	460	40	Х	Х	X	X	Ta
TOTALS	B 50 V	1,319,312	53,949	5,088	235					ā

\*These programs are in the process of completing shelters. Anticipated opening dates are early 1980.

NOTE: For the FY'80 contract, service units are defined as follows:

A comprehensive unit is equal to one hour of individual or group counseling, or information or referral or emergency transportation for any child who is eligible for Title XX services, or for any adult who is eligible for Title XX services under income or income maintenance status. (Comprehensive units contain integral but subordinate room and board costs.) A protective services unit is equal to one hour of individual counseling or group counseling or information or referral or emergency transportation for any adult who is eligible for Title XX services under protective eligibility status. A medical unit is a medical service which meets certain stringent federal guidelines. Such unit may include pharmaceutical expenses, emergency room expenses, or x-ray costs for a Title XX-eligible client who is not covered by Medicaid or Medicare.

### UNIT COSTS BY TYPE, BY SUB-PROVIDER

Sub-Provider	*Comprehensive Unit	Protective Unit	Medical Unit
Alton	\$20.80	\$15.98	\$ 7.00
Aurora	23.95	20.99	-
Belleville	22.81	17.80	25.00
Carbondale	22.39	19.61	42.00
Chicago (CAWC)	23.86	18.06	10.00
Chicago (MLEA/SWWT)	21.54	21.54	-
Danville **	9.82	7.42	25.00
Elgin	24.54	-	-
Glen Ellyn	28.02	26.28	
Park Forest **	14.63	14.63	
Peoria	28.62	21.87	20.00
Rockford	25.93	22.86	
Springfield	25.17	23.13	10.00
Summit	26.65	21.78	8 1 TO B S 1
Urbana	20.74	17.81	
Waukegan	21.97	20.06	10.00
Program Average	22.59	19.32	18.63

<sup>\*</sup> Comprehensive units contain integral but subordinate room and board costs.

<sup>\*\*</sup> The Danville and Park Forest programs do not contain residential components to date. Thus, unit costs reflect the developmental phase (Danville) and the walk-in services (Park Forest) of the programs.

## COMPARISON OF ADMINISTRATIVE/OVERHEAD COSTS AND DIRECT SERVICE COSTS BY SUB-PROVIDER

		ADMINIST	PRATIVE 8	OVERHEA	AD COSTS	DIRECT SERVICE COST					
Provider	Contract Amount	Personal	Other	Total	% of Program	Personal	Other	Total	% of Program		
Alton Alton	130,407	12,677	6,502	19,179	15	81,001	30,227	111,228	85		
Aurora	53,954	9,203	2,112	11,315	21	36,676	5,963	42,639	79		
Belleville	83,367	16,107	4,768	20,875	25	35,952	26,540	62,492	75		
Carbondale Carbondale	71,507	22,070	6,144	28,214	39	30,585	12,708	43,293	61		
Chicago (CAWC)	189,843	20,608	10,119	30,727	16	95,663	63,453	159,116	84		
Chi (MLEA/SWWT)	16,800	1,344	1,040	2,384	14	12,096	2,320	14,416	86		
Danville Danville	43,180	7,475	3,015	10,490	24	20,125	12,565	32,690	76		
Elgin	79,080	7,461	2,590	10,051	13	56,814	12,215	69,029	87		
Glen Ellyn	98,640	12,650	5,000	17,650	18	74,750	6,240	80,990	82		
Park Forest	20,000	1,961	755	2,716	14	14,844	2,440	17,284	86		
Peoria Microsof	104,006	10,350	3,460	13,810	13	62,100	28,096	90,196	87		
Rockford	87,477	9,506	3,528	13,034	15	59,023	15,420	74,443	85		
Springfield	155,321	19,890	5,030	24,920	16	103,779	26,622	130,401	84		
Summit	61,960	6,291	1,115	7,406	12	45,417	9,137	54,554	88		
Urbana	73,054	8,898	4,065	12,963	18	47,983	12,108	60,091	82		
	50,716	6,963	1,808	8,771	0 - 17	34,869	7,076	41,945	83		
TOTALS	1,319,312	173,454	61,051	234,505	18	811,677	273,130	1,084,807	82		

COMPARISON OF FUNDED STAFF POSITIONS BY PERCENTAGE OF TIME ALLOCATED TO THE PROGRAM

### COMPARISON OF FUNDED STAFF POSITIONS BY PERCENTAGE OF TIME ALLOCATED TO THE PROGRAM

Provider	ADN	MINISTRA	ATIVE ST	AFF	Di	RECT SI	ERVICE S	STAFF	* Total
Provider	0-25%	26-50%	51-75%	76-100%	0-25%	26-50%	51-75%	76-100%	All Staff
Alton	1	1	at noo	1	-	1	2	7	10
Aurora	aea	1	1,1	A die	1	l anta	5	NTO L	7
Belleville	357 F T	2	5 <u>0</u> 30	1 350	To	2	va Esp	3	6
Carbondale	2	2,50fe	2	13,034	1	1	1 J. T.	4	7
Chicago (CAWC)	000 2	7, 35D	3 400	113,810	73	3	00 1 58	10	15
Chi (MLEA/SWWT)	000 2	'aeī	- ₹áa:	T ST WILL	-	Tate	est S	2	2
Danville	640 I	1,650	23000	1,000	To	Va s v		2	3
Elgin	3	THOT I	s an	Talost	4	5		1	13
Glen Ellyn	180 1	. 1	rinto.	TO BAO	-	1	1	4	6
Park Forest	2	1344	1,040	2,384	74	75.0	0 1	350	2
Peoria	8V3 3	2.eo <del>s</del>	0.178	30 353	7 Te	1,000	3 -63	6	7
Rockford	201 15	4	6,144	28_214	a Ja	1,012	2 -15	11	16
Springfield	367 I	2	128	20,875	25	3	1	7	11
Summit	2	. coz L	S 1 7 7 19	T.T.A.Delta	-	3	-	2	6
Urbana	407 - 1	2	e*203	TATTA	1	5	2	2	10
Waukegan	t Pe	20031	Luer	TOEST	Progra	I SETRO	1	6	8
TOTALS	17	15	7	3	7	25	14	68	129

<sup>\*</sup>The total of all staff represents individuals; this is not necessarily additive of positions assigned to administrative and direct service functions. For example, Chicago MLEA/SWWT has a total staff of 2; these individuals spend 90% of their time in direct service and 10% in administrative functions.

# SERVICES DELIVERED BY SUB-PROVIDERS FOR THE FOURTH QUARTER OF FY'79 (APRIL 1 TO JULY 1, 1979)

Sub-Provider	COMPREHE	NSIVE UN	ITS	PROTECT	IVE UNIT	rs	MEDICA	L UNITS		TOTAL	ALL UNIT	rs
Sub-Provider	Projected	Actual	00	Projected	Actual	98	Projected	Actual	8	Projected	Actual	%
Alton	2633	1766	67	33	2	6	-		-	2666	1768	66
Aurora Tolg	344	388	113	33	70	212	Te	- 0	10	377	458	121
Chicago (CAWC)	1480	1246	84	569	35	6	26	2	8	2075	1283	62
Elgin Lorear	915	1133	124	<del>5</del> 5	-5	-16	-		-	915	1133	124
Park Forest	510	395	77		-	-	-			510	395	77
Peoria	751	691	92	187	353	189	13	4	31	951	1048	110
Springfield	1294	973	75	3 44	17	39	25	17	68	1363	1007	74
Summit ggje	326	140	43	171	9	5.0		- 0	7 0	497	149	30
Urbana TTG	598	685	115	30	101	337	-6,	0	70	628	786	125
TOTALS	8851	7417	84	1067	587	55	64	23	36	9982	8027	80
Alton	1,319	1,319	100	8	. 6	7.5				1,327	1,325	

SERVICES DELIVERED BY SUB-PROVIDERS FOR THE FIRST CORNEL

# SERVICES DELIVERED BY SUB-PROVIDERS FOR THE FIRST QUARTER OF FY'80 (JULY 1, 1979 TO OCTOBER 1, 1979)

	COMPREHEN	ISIVE UNI	TS	PROTECTI	PROTECTIVE UNITS			L UNITS		TOTAL ALL UNITS		
Sub-Provider	Projected		%	Projected	Actual	ક	Projected	Actual	8	Projected	Actual	8
Alton	1,319	1,319	100	8	6	75	-	-	-	1,327	1,325	99
Aurora	320	267	83	30	78	260	24	23 -	36_	350	345	99
Belleville	1,442	714	50	98	<sub>10.</sub> 8	8	6	. 0	0	1,546	722	47
Carbondale	1,039	611	59	18	18	100	1	0	0	1,058	629	59
Chicago (CAWC)	1,775	1,536	87	275	39	14	15	18	120	2,065	1,593	77
Elgin	920	1,268	138	76A	. 1353-	88 -	7 3 <del>7</del> 7 1 1	1	3,	920	1,268	138
Glen Ellyn	1,367	0	0	-	-			-	-	1,367	395 0	0
Park Forest	310	265	85	32	-5.	16	-	-		342	270	79
Peoria (CVMC)	789	884	112	150	48	32	8	1	13	947	933	99
Springfield	1,255	1,303	104	37	76	205	15	0	0	1,307	1,379	105
Summit	348	349	100	147	35	24	-	-	-	495	384	78
Urbana	605	635	105	27	9	33	E0Je2req	commit	- 8-	632	644	102
TOTALS	11,489	9,151	80	822	322	39	45	19	42	12,356	9,492	77

SECTION V
FEDERAL AND STATE LEGISLATION

#### victims and dependents of victims V noitoel violence; (2) to provide

## no delidate of (c) record but allocated groups between the delidates of (c) record but allocated groups between the delidates of the control of the control

During 1979 there was significant legislative activity in the area of domestic violence. Florida and Montana enacted marriage license taxes to fund domestic violence programs. Similar legislation is now pending in California and Wyoming. Pennsylvania introduced the earmarking of funds within its victim compensation program to finance domestic violence services. HEW established an Office of Domestic Violence and appointed a director (June Zietlin). In addition, a National Advisory Committee on Domestic Violence, was established in conjunction with an HEW funded study of "the state of the art". (Scott Umbreit - IDPA - Bureau of Title XX Administration was selected to serve on this Committee.)

Within all this activity several pieces of legislation (two federal - four state) have emerged which may affect the Illinois Program as it and presently exists. They include:

- . HR 3434 "Amendments to Title XX Provisions"
- . HR 2977 "The Domestic Violence Prevention and Services Act"
- . Illinois HB 1734 "Amends the Illinois Police Training Act"
- . Illinois HB 1939 "Amends the Illinois Marriage and Desolution of Marriage Act"
- . Illinois HB 1560 "Amends the Criminal Identification and Investigation Act" of the Investigation Act" of the Investigation Act of the Investig
- . Illinois HB 1494 "An Act Related to Spouse Abuse"

The following are brief summaries of the legislation with an indication of the perceived impact on the Illinois Program:

# HR 3434 - "Amendments to Title XX Provisions"

This legislative amendment would permit the funding of emergency shelter for adults. The immediate impact of such a provision on the present program would be a simplification of unit of service definition. Distinction between units containing room and board costs and those which do not would no longer be necessary. Coalition providers could therefore be more fully reimbursed for the actual cost of their programs. This would mean an increase of approximately 2% in the cost of the Illinois program.

#### HR 2977 - "The Domestic Violence Prevention and Services Act"

The stated purpose of this act is: (1) to increase participation by states, local communities, non-profit private organizations, and individual citizens in efforts to prevent domestic violence and assist victims and dependents of victims of domestic violence; (2) to provide technical assistance and training to domestic violence programs to interested states, local communities, non-profit organizations and other interested groups, officials, and persons; (3) to establish an interagency council to seek to coordinate federal programs with respect to domestic violence; and (4) to provide for information gathering and reporting programs relating to domestic violence. This bill would authorize \$65 million over a three-year period. Of this money, 25% is earmarked for research to be done by HEW on the issue of Domestic Violence. Twenty-five percent (25%) of the remaining 75% is designated for the administration of the program. The remaining dollars would go to local public agencies and community based programs with community support. Grants may not exceed 25% of a recipient's annual budget or \$50,000. A program could receive such funds for a maximum of three years. Each state would be allocated a "ceiling" based on the ratio of the state's population to the national population.

This bill in its proposed format has some impact on, and raises several issues for, the Illinois Program:

- 1. Using the "ceiling" allocation method described, the actual dollars flowing into Illinois would approximate only \$500,000. (The present program has an annual value of \$1.5 million.)
- 2. The limitation of 25% of current budget or \$50,000 per facility, with a three-year limit on funding, does not meet the permanent funding needs of the Coalition programs.
- 3. The relationship of such funding to Title XX is unclear. As the grants are limited to 25% of the program budget, can these funds be used as match for Title XX? If so, then it could allow a \$2 million expansion of the Coalition program.
- 4. Services offered under these grants are to be provided "without regard to income". This is contrary to the present service delivery system and would require changes in the Title XX CASP as well as increasing the target group now served by the Coalition.
- 5. In awarding grants under HR 2977, preference is given to emergency shelter programs. Unless Title XX regulations are changed (HR 3434 must pass), it may prevent programs from utilizing both sources of funding as the regulations are dichotomous.

### Illinois HB 1734 - "Amendment to the Illinois Police Training Act"

This bill which was passed and signed into law during 1979 amends the Illinois Police Training Act. It requires curriculum for probationary police officers at any certified school to include training in techniques for response and investigation of cases of domestic violence and of sexual assault.

Although this legislation does not immediately affect service provision by the Coalition subproviders, it will certainly enhance, over time, the working relationships between local police and service providers.

# Illinois HB 1939 - "Amendment to the Illinois Marriage and Desolution of Marriage Act"

This amendment, also enacted in 1979, allows modification of the non-custodial parents' visitation rights to protect the physical, mental, or emotional well being of the custodial parent where the custodial parent has been struck, threatened, or harassed by the non-custodial parent, and modification is necessary to prevent future striking, threatening, or harassing. This law also adds as a factor in determining custody of minor children, the acts of threats of violence of the potential custodian where such violence is directed against the minor child or against another person but witnessed by the child. It further drops the requirement that the custodial parent divulge his or her street address to the non-custodial parent where such disclosure would jeopardize the physical, mental, or emotional well being of the custodial parent or of a minor child.

Although this amendment, as HB 1734, does not directly affect the service delivery of the Illinois program, it certainly impacts the clients served in that program. From experiences with clients, it was frequently found that release of a battering victim's address resulted in further physical assaults. Therefore, this amendment should provide much needed protection for abused adults and children, while at the same time allowing visitation on a safe, "neutral" territory.

## Illinois HB 1494 - "An Act Related to Spouse Abuse"

In the spring of 1979, legislation was proposed defining spouse abuse and aimed at the development of services for victims of abuse. The legislation was subsequently withdrawn for further research and development. Since that time, the proposed legislation has undergone a number of revisions. The latest version, in discussion draft format, was received by IDPA December 17, 1979. The major points of the proposal for discussion are outlined below:

1. Creates the Domestic Violence Prevention Act.

- 2. Provides for an Office of Domestic Violence within the Illinois Department of Children & Family Services.
- 3. Included as functions of the Office of Domestic Violence are the establishment of minimum standards for shelters, certification of such shelters, and the issuing of federal funds available for such programs.
- 4. Provides for a \$5 increase in marriage license fee to be used by county boards to grant matching funds to shelters.
- 5. The Office of Domestic Violence may directly or through contract: formulate and conduct a research and evaluation program on domestic violence; serve as a clearinghouse for information relating to domestic violence; carry out educational programs on domestic violence for the benefit of the general public; provide technical assistance and training to shelter staffs to meet certification standards.

The overall impact of the legislation would be to transfer present program responsibilities from IDPA and the Illinois Coalition to DCFS. The feasibility or need for such a transfer is unclear at this time. To ask providers who have been struggling with increased regulations and paperwork to change to new procedures, processes, methods of record keeping, etc., seems unwarranted and could adversely affect the program. In addition, those functions as outlined in Item 5 for the Office of Domestic Violence are presently being conducted in whole or in part by the Coalition and would represent substantial duplication of effort.

The impact of the development of minimum standards for shelters is unclear. Presently all funded programs meet local fire, safety, health, and zoning ordinances. To impose further regulations may be costly, depending on the standards actually developed. Coupling this with the fact that the legislation offers only technical assistance to meet certification and no dollars, such regulation may be restrictive to the development of small, locally based programs. These impacts are not presented as arguments against standards for shelter facilities, but rather as issues that must be carefully, thoughtfully, and completely examined in the development of minimum standards. Thus in no case, should standards be developed without the input of present service providers.

The most positive impact of the proposed legislation is the increased marriage fees, which would provide matching funds for use by local providers. These funds would greatly alleviate the current difficulty experienced by some providers in obtaining match dollars. This availability of matching dollars also implies program expansion. Unfortunately, there is one negative aspect to such an implication. It is predicated on the assumption of the availability of funds for which such dollars could be used as match. Currently, through the Donated Funds Initiative, local dollars (25%) are match with Title XX federal dollars (75%). The Illinois Donated Funds Initiative, however, has a "ceiling" of \$20 million. In FY'80, the entire

ceiling was allocated. For FY'81, IDPA developed an allocation methodology that freed only a small percent (approximately 2.5%) to be reallocated to all social services in Illinois. As the entire Title XX program has reached maximum federal reibmursement, to raise the Donated Funds "ceiling" would mean loss of reimbursement for state general revenue dollars. At this time, such a decision seems highly unlikely. Thus, although the increased marriage license fees would assist presently funded programs, they do not assure expansion of services to victims of domestic violence in Illinois.

SECTION VI

ISSUES FOR FUTURE PLANNING

#### Section VI

### Issues for Future Planning

In some respects this section serves as a conclusion to the report on the Illinois program, while in others it is merely the beginning. Services to victims of domestic violence are relatively new to the social service delivery system. Such service development is in its infancy. As domestic violence programs expand, they will ultimately touch the legal, medical and social services systems, specifically in the areas of family law and national family policy. Thus, this section was developed not to promulgate the answers, but rather to raise issues that must be acknowledged and addressed in planning for future program development. While most of these issues are specific to the Illinois program, they may, in fact, be similar to issues faced within other states.

#### Funding

There are several funding issues which must be addressed if the Illinois program is to expand into a statewide comprehensive service for victims of domestic violence. They include:

- . the "ceiling" on DFI monies
- . the required 25% match
- the availability of other funds with restrictions in use versus the needs of clients
- the provision of services which are not Title XX reimbursable
- the lack of general revenue dollars for domestic violence services in Illinois

The issue of the "ceiling" on DFI monies as outlined in Section V seriously limits the possibilities of expansion of domestic violence services in Illinois unless there is an increase in the DFI "ceiling".

The required 25% match for the program has been difficult for the administrative offices of the Coalition. Local donors appear hesitant to donate to a State program; they do not perceive it as directly providing service in their local community. In addition, the 25% match issue is tied to the availability of other funds for the local providers. Monies such as 708 and Township General Revenue utilized by some programs geographically limit the population to be served. Other monies such as HUD and LEAA place programmatic limitations on services. Each of these results in limitations on program development at the local level and in some cases prevents programs from providingservices needed by the clients.

The Illinois program provides a number of services which are not presently reimbursed by Title XX. These include telephone Information and Referral services, community education, community organization, and services to non-Title XX eligible clients. Coupling these costs with the required match, service providers are in actuality securing approximately 38% of the cost of their programs from other funding sources.

Historically, domestic violence programs have "fallen through the cracks" of the social service system. This may, in fact, be the direct result of no "legal mandate" to any state agency defining these clients as that agency's responsibility. Logically, it would seem such clients are within the perview of the Department of Children and Family Services. However, when major pieces of legislation such as the "Act Creating the Department" and the "Juvenile Court Act" are closely examined, families are defined solely in relationship to children. Thus, DCFS has no responsibilities for services to childless families. On the other hand, IDPA has responsibility for income maintenance programs and social services to recipients. While a number of clients in the present program are recipients or will access financial assistance programs in escaping the abusive situation, not all clients meet the definition of IDPA clients. Thus, as no agency is "legally responsible" for services to victims of domestic violence, there is no mechanism to appropriate General Revenue dollars for such programs.

The end results of the five funding issues outlined above are that the financial position of the Illinois program is tenuous at best, with little possibility for further expansion. Therefore, in order to guarantee the continued existence and expansion of such services, some consistent permanent alternative funding mechanism must be developed for these services.

#### Licensing of Facilities

Recent legislation has alluded to the licensing of facilities as a criterion for funding. In light of this and the federal government's propensity for adopting minimum standards (i.e., day care) for federal reimbursement, the issue was addressed specifically in the program review conducted by IDPA. Presently, the Coalition has established requirements for funding of individual programs and shelters. From the program perspective there are two requirements: (1) 24-hour direct service accessibility; and (2) on-site counseling services. In terms of physical plants, facilities are required to meet local health, fire, safety and zoning ordinances.

To give some perspective to the variance in zoning requirements across the state, the following are examples of zoning classifications given present programs:

- 1. Belleville -- Light commercial multi-family dwelling
- 2. Chicago -- R-4 lodging facility
- 3. Summit -- Special use permit for single family dwelling
- 4. Urbana Rooming house

In addition to affecting the location of a facility (which several providers had indicated as a problem), zoning, fire and health regulations affect the number of people permitted to be housed at a location. Current practice among Coalition providers is to comply with these limitations. However, each facility has a "no-turn-away-policy" for life threatening situations and, during emergencies, frequently find themselves in violation of these regulations.

In attempting to develop standards for licensing (certification), issues of space limitations and cost must be fully addressed. Although clients' health and safety are of importance, standards should not be so restrictive as to regulate current providers out of existence. In any case, standards should be developed in conjunction with current providers.

## Services to Abusers

Within the present Illinois program there are limited services to domestic violence abusers. This is primarily a result of limited dollars. In such cases, services focus on the victims and their needs. As domestic violence programs develop a continuum of services, services to abusers must be addressed. If these programs are to truly break the cycle of violence, the format, content and methods of engaging the abusers in services will require careful development.

Thus, in summary, although the Illinois program may be considered a model program from two perspectives, i.e., the types of service and method of service delivery, and a state agency assisting local providers in systematically and successfully accessing federal funds for victims of domestic violence, the program is still in its developmental stages, and will require further planning efforts to become a truly comprehensive domestic violence service.

APPENDIX A

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Reporting Staff

Facility ID Number D000901

ICADV 2002

A. Client ID Number

Service Month

Date of Application

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		mber of adult clients eligible under income or income aintenance status and all eligible children
	c. Nu	mber of adult clients eligible under protective status
II.	Computa	ation of Units of Service
	a. Cor	nprehensive Social Services Units - Total Units Provided:
	1.	Individual Counseling
	2.	Advocacy/Information/Referral/Emergency Transportation
	3.	Group : :  (# of clients per average group see Purchase of Service Contract)
	4.	Total
	b. Pro	tective Services Units - Total Units Provided
	V	Individual Counseling
	6.	Advocacy/Information/Referral/Emergency Transportation
	7.	Group :  (# of clients per average group— see Purchase of Service Contract)
	8.	Total
	c. Med	ical Units - Total Units Provided

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### ILLINOIS COALITION AGAINST DOMESTIC VIOLENCE

#### DONATED FUNDS INITIATIVE

## SUBPROVIDER'S DETAILED STATEMENT OF COSTS INVOICE-VOUCHER BACK-UP

1.	REPORT	4

# 2. FACILITY CODE

### 3. CONTRACT IDENTIFIER CODE

P-24J-901-901

	7. COST CATEGORIES	PROJECT	COSTS FOR	CUMULATIVE
	majore to majore volume	BUDGET	REPORT MONTH	COSTS
	A. Personal Services	\$	\$\$	\$
5. CUMULATIVE COST PERIOD	B. Fringe Benefits	\$	\$	\$
FROM: TO:	C. Travel/Lodging	\$	\$\$	\$
6. REPORT MONTH	D. Office Supplies	\$	\$\$	\$
FROM: TO:	E. Telecommunications	\$	\$\$	\$
-COALITION USE ONLY-	F. Equipment	\$	\$\$	\$
COMMENTS:	G. Printing	\$	\$\$	\$
	H. Postage/Shipping	\$	\$	\$
	I. Contractual Fees	\$	\$	\$
	J. Meetings/Conferences	\$	\$	\$
	K. Occupancy Costs	\$	\$	\$
	L. Specific Assistance			****
	to Clients	\$	\$	\$
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			2. Contract Identifier Code
	FISCAL SUMMARY REPORT INVOICE-VOUCHER BACKUP -	PAGE ONE	P24J 901 901
3.	Provider Name		4. Address (Street or Box Number)
3a .	FEIN J	Type Code	812 823 52
		01	7. Funds Requested for:
5.	City	6. Zip Code	Initial Monthly Final Advance Request Invoice
8.	Cumulative Cost Period From: To:		9. Projected Cost Period From: To:
.0.	Total Cumulative Costs Eligible f	or Reimburse	ment \$
u.	Plus Projected Costs:		\$
12.	TOTAL actual and Projected Costs		\$ <b>\$</b>
3.	Less Payments:		
			DPA USE ONLY
	a) Funds received at time of rep	ort \$	Less Adjustments S Net Total S
	<ul> <li>Funds request but not yet received (in process)</li> </ul>	\$	
	c) TOTAL Funds Received or in Pr	ocess	THE RESERVE TO SECOND S
4.	Net amount of request (Line 12 le	ss Iine 13c)	
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a)	Authorized Provider Signature	Date	-DPA VOUCSERING USE ONLY-
<b>b</b> )	Typed Name of Signator		Title and the state of the stat
	FOR AGENCY USE ONLY		CERTIFICATION OF RECEIVING AGENCY
			It is hereby certified that the service or material represented in this report were received or authorized, that the amount is correct and hereby approved for payment.
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## SERVICE PLAN

Staff	
Date	9. 11

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Problem Area	Objectives	Previous Help Sought	Plan of Action
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1 Shelter 2 Housing (permanent)			
<ul><li>3 Physical health</li><li>4 Mental health</li><li>5 Legal</li><li>6 Financial</li></ul>		Client S	ignature
7 Employment 8 Education/training 9 Other (specify)		Staff Si	gnature

SOS	YOURN WOMEN'S CENTER, INC.	CLIENT NO.
		STAFF
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Add	dress	- Child/Child Reletionship
Tel	ephone (vansupes) of states)	L - Involvament in Services & Activities
I.	Personal Growth	Social Services
	Self Esteem	Rehabilitative Services
	Decision Making Ability	
	Coping/Anxiety Level	Community Activities
	Independence/Dependence	Sojourn Activibies
	Self-Determined Goals/Follow Through	L Evaluation of Other Agency Services
II.	Family Status	Service
	Legal	
	Living Arrangement_	
	Family Counseling	
II.	Economic Status	
	Employment_	
	Education/Training	
	Public Funding	
	Housing	
IV.	Children	
	Attitude Changes	
	Behavioral Changes	
	School Status	
	Children's Services/Activities	

v.	Family Violence (Relate to Nature of	and Frequency)		
	Adult Relationships			
	Adult/Child Relationship			
	Child/Child Relationship			
VI.	Involvement in Services & Activities		Lephone	
	Social Services			
	Rehabilitative Services		Solf Esteem	
	Sojourn Support Services			
	Community Activities			
	Sojourn Activities			
VII.	Evaluation of Other Agency Services	ined Goals/Follow Through		
	Service	Comments		
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## TITLE XX BUDGET REPORT

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	Administrative Services			
В.	Fringe Benefits			
	Retirement			-
	Social Security	***************************************		-
	Health Insurance		-	
	Other Benefits			
c.	Travel			ESTRUM LETRON
D.	Training			
E.	Office Supplies			com los mios
F.	Telecommunications			
G.	Equipment			
	Client Use			
	Administrative Use			
н.	Printing			vononybl
I.	Postage and Shipping			
J.	Contractual Fees		1	saskerya getvil
к.	Meetings and Conferences			
L.	Facility Costs			
	Rent or Mortgage Interest			and still find form
	Utilities Utilities			
	Insurance			
	Maintenance/Repair/Supplies			
	Security Supplies			1971 00 000 970
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M.	Specific Assistance to Clients			
	Food			The manual rest
	Clothing			
	Transportation			
	Medical			
	Other			
N.	Other			
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OURN WOMEN'S CENTER	CLIENT NO.
	STAFF
	DATE
OURN SERVICES CLIENT EVALUATION FORM	
Accessibility	
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Support Groups_	gal brinting the
Advocacy	Biscodana and some
Living Arrangements	A Sepantación uma cer-
House Policies	.01 10 . 
Services to Children_	An matures  An mat
Experiences with Volunteers_	000 000 000 000 000 000 000 000 000 00
Suggestions	
Comments	

## AGAINST DOMESTIC VIOLENCE

\*Alton Oasis Women's Center 618/465-1978

\*Aurora Mutual Ground

\*Belleville Call for Help

Call for Help 618/397-0963

#Bloomington Countering Domestic Violence 309/829-9505

\*Carbondale Women's Center

618/529-2324

\*Chicago Chicago Abused Women

Coalition Shelter Task Force 312/786-9013

@Danville Women's Alternative Fund 217/442-4141

#Decatur Y.W.C.A.

217/423-3415

\*Elgin Community Crisis Center 312/742-4031

\*Glen Ellyn Family Shelter Service 312/469-5650

#Park Forest YW C.A.R.E.S. 312/748-5669

\*Peoria Tri-County WomenStrength

Rock Island Quad-Cities Women's Center

319/355-7882

\*Rockford Northern Illinois Council on Alcohol & Drug Dependence-WAVE 815/544-8377

\*Springfield Sojourn Women's Center

217/544-2484
#Streator First Step Anti-Abuse Pro

#Streator First Step Anti-Abuse Project 815/672-6860

\*Summit Des Plaines Valley Community Center

312/485-5254

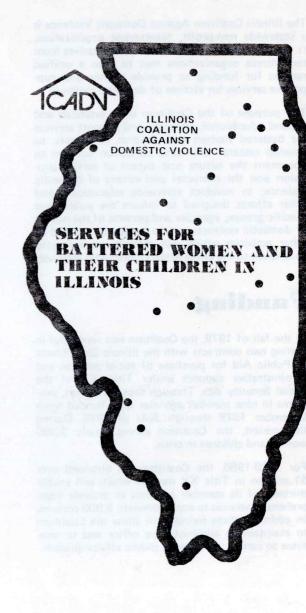
\*Urbana A Woman's Place 217/384-4390

\* Emergency shelter available

# Emergency shelter may be arranged

Emergency shelter may be arrangedEmergency shelter available late fall of 1979

ILLINOIS COALITION AGAINST DOMESTIC VIOLENCE
842 South Second St., No. 2 Springfield, Illinois 62704



Illinois Coalition Against Domestic Violence 842 South Second Street, #2 Springfield, Illinois 62704 217/789-2830

Margaret L. Fenley, Executive Director

## History

The Illinois Coalition Against Domestic Violence is a statewide non-profit, tax-exempt organization. It was founded in 1978 when representatives from ten Illinois organizations met to plan a unified request for funding to provide shelter and supportive services for victims of domestic violence.

The purpose of the Coalition is to establish and expand educational, advocacy and support services for battered women and children in Illinois; to develop research and data collection systems to document the nature and extent of service provision and the character and extent of domestic violence; to conduct statewide educational and other efforts designed to inform the public and specific groups, agencies and persons of the nature of domestic violence; and to engage in any and all other activities which will directly or indirectly contribute to the elimination of domestic violence.

## Funding

In the fall of 1978, the Coalition was successful in signing two contracts with the Illinois Department of Public Aid for purchase of social services and administrative support under Title XX of the Social Security Act. Through those contracts, programs in nine member agencies were funded from December 1978 through June of 1979. During this period, the Coalition served nearly 2,000 women and children in crisis.

For 1979-1980, the Coalition has obtained over \$1 million in Title XX monies which will enable thirteen of its member agencies to provide comprehensive services to approximately 9,000 persons. In addition, these monies will allow the Coalition to maintain its administrative office and to continue to carry out its larger, public affairs mission.

## Family Violence: A Community Problem

Domestic violence is a serious social problem that cuts across all class, racial, and ethnic lines. Until very recently, the assumption has been that wife-beating is a private, family matter with no legal consequences. This has been especially true for poor and low-income women, for whom few legal and social services exist.

Battered women are often ashamed, severely depressed or confused and frightened. They may feel too guilt-ridden, hopeless or embarrassed to admit to anyone that they are being beaten. Yet, according to the FBI, woman-beating is this country's most frequent, yet least-reported crime.

- \* One-half of all wives are beaten at least once in their married lives by their husbands.
- \* In 25% of all reported domestic violence cases, the women are pregnant.
- \* 41% of the women murdered in this country are killed by their husbands.
- \* 40% of the women in Chicago's Cook County Jail last year had been regularly battered by the men they were charged with killing.
- \* Often, children are abused by the man who batters. And mothers who are beaten may express their rage and frustration by taking it out on their children.
- \* Children who grow up in violent homes learn that violence is an acceptable means of control and a "normal" response to frustration or disappointment. These children are likely to become victims or abusers as adults.

We must not become a part of society's tolerance of family violence. The Illinois Coalition Against Domestic Violence offers a means to eliminate this crime that is devastating to its victims and to the entire community.

## Services offered through the Illinois Coalition Against Domestic Violence

- \* 24-hour emergency shelter for battered women and children
- \* 24-hour crisis line service

- \* individual counseling
- Advocacy, information and referral
- \* support groups
- \* emergency transportation
- \* emergency medical care
- \* clothing
- \* community education

In most cases, services are provided by professional staff, assisted by trained volunteers and paraprofessionals. Most of our member agencies subscribe to a philosophy of self-help, believing that, given information and support, victims of domestic violence will be able to realize their worth as human beings, to assume responsibility for their own lives, and to plan for a better future.

## Participation in the Coalition

Those who wish further information about the work of the Coalition should contact the address given at the front of this leaflet.

Organizations which are interested in joining the Coalition, or in participating in its work, should call or write to the same address.

As the Coalition must raise at least 25% of its budget through private donations, contributions are essential and much appreciated. All gifts are tax deductible.



#### **CENTERS FOR BATTERED WOMEN\***

Where you can call for help anytime, night or day.

Alton

Oasis Women's Center

618/465-1978

Aurora

Mutual Ground

312/898-4490

Belleville

Call for Help 618/397-0963

Carbondale Women's Center 618/529-2324

Chicago

Chicago Abused Women Coalition Shelter Task Force

312/769-4603

Elgin

Community Crisis Center

312/742-4031

Glen Ellyn Family Shelter Service

312/469-5650

Park Forest YW C. A. R. E. S.

312/748-5669

(Shelter may be arranged)

Peoria

Tri-County WomenStrength

309/674-4443

Rockford

Working Against Violent Environments (WAVE)

815/544-8377

Springfield

Sojourn Women's Center

217/544-2484

Summit

Des Plaines Valley

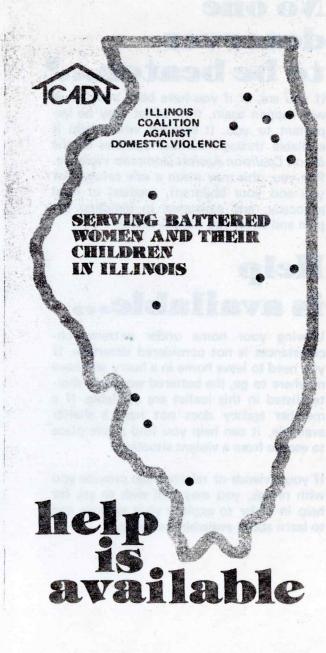
Community Center

312/485-5254

Urbana

A Woman's Place 217/384-4390

ILLINOIS COALITION A 842 South Second St., No.



Illinois Coalition Against Domestic Violence 842 South Second Street, #2 Springfield, Illinois 62704 217/789-2830

<sup>\*</sup>Except as noted, all Centers offer emergency shelter. Usually, there is no charge for temporary housing and assistance to abused women and children. All services are confidential.

## No one deserves to be beaten...\*

If you are, or if you have been and fear it will happen again, this leaflet may be important to you. It explains where help is available through member agencies of the *Illinois Coalition Against Domestic Violence*. For you, this may mean a safe refuge (for you and your children), medical or legal advocacy, and assistance in handling the pain and stress you have suffered.

# Help is available...

Leaving your home under extreme circumstances is not considered desertion. If you need to leave home in a hurry and have nowhere to go, the battered women's shelters listed in this leaflet are available. If a member agency does not have a shelter available, it can help you find a safe place to escape from a violent situation.

If your friends or relatives can provide you with refuge, you may still wish to ask for help in order to explore your options and to learn about available resources.

# Prepare for an emergency...

Gather together and keep in a secret or safe place (at a friend's or neighbor's, if possible):

- \* as much ready cash as you can set aside
- \* emergency clothing for yourself and your children
- \* a list of telephone numbers where you can call for help (a battered women's shelter or service, trustworthy friends, relatives, minister, community social service agéncies, a local 24-hour rape or crisis line)
- \* important documents such as marriage and birth certificates, credit cards, blank checks, public assistance or medical card, records of your husband's income, etc.

# Confide in someone...

There is strength in emotional support and safety in letting someone know what might happen to you and what you plan to do if it does happen. And there is future protection in letting someone know what did happen or is happening to you.

# Get help if you are beaten...

- \* Contact a friend, relative, the police or the nearest battered women's service listed in this leaflet. Ask for help and transportation to medical care and a safe place.
- \* If you decide to call the police, they should give you immediate protection and aid:
  - Get the names of police officers who respond to your call
  - 2) give them the names of any witnesses
  - Insist that they fill out a police report whether or not you wish to press charges and even if no arrest is made

4) Ask the officers to:
Transport you to an emergency room if you need medical attention
Transport you to a friend's, relative's or a battered women's shelter
Accompany you back to your home to protect you if you have decided to leave and need to collect necessary items, or
Stay with you until you feel that the situation has cooled off or your assail-

ant has been taken into custody

\* If you need medical attention:
Get the names of nurses and doctors who assist you.
Insist that pictures be taken of your injuries.
Ask for copies of any medical reports.

Explore future options...

You may decide to take a hard look at your situation and plan for your future. Through counseling and/or discussion groups with women who are facing similar problems, battered women's centers can help you explore alternatives and assist you with:

- divorce, legal separation, and support/ child custody problems
- \* housing
- \* financial planning and assistance such as welfare, food stamps, etc.
- \* transportation
- \* finding a job
- \* finding a lawyer
- bringing criminal or civil charges against your attacker or obtaining a court order to prevent him from making contact with you in any way

## Remember...

Most abusers become more violent with time unless they get help. Beatings become more severe and more frequent.

YOU ARE NOT ALONE. HELP IS AVAILABLE.

<sup>\*</sup>Physical violence against a woman, married or otherwise, is a crime.

## PERSONAL INFORMATION SHEET

	Security No			
Client inf	formation:			
Name				
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	(City)	(State)	(Zip Code)	(County)
Home Phone				
	oyed			
	contact in case			
	nip:			
Address				
Address		(Street)		
		(State)	(Zip Code)	(County)
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Date of Intake	GaintE) seats	asligas	AT) i	one Angel angel	
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INTAKE INFORMATION	
1. Client identification	
2. Date of intake	Month Day
	Year
3. Time of intake	(AM=1/PM=2) Hour
4. What is your own definition (WRITE IN HER WORDS AS COMPI	of the problem bringing you to the shelte LETELY AND EXACTLY AS POSSIBLE)
C danole	Melowscowe a court aver et c
C year	
shelter? (PLACE AN "O" IN TAND A "1" FOR EACH ITEM THAT  a. physical/sexual/emotional woman or children b. personal/emotional crisi	al/verbal/threatened abuse of
<ul><li>c. family crisis</li><li>d. housing crisis</li><li>e. financial/employment cri</li><li>f. other (SPECIFY):</li></ul>	sis
. How did you first get in tou	ch with this shelter?
<pre>1 phone 2 in person 3 contact by other on behal</pre>	f of client
. What kind of help do you nee	d? (PLACE AN "O" IN THE BOX FOR EACH ITEM
THAT DOES NOT APPLY, AND A "	I" FOR EACH ITEM THAT DOES APPLY.)
THAT DOES NOT APPLY, AND A "  a. emergency housing b. legal advocacy c. medical assistance d. financial assistance e. employment counseling f. educational counseling g. personal/group/family con h. children's services i. transportation	on living with other minlisterier (SERCIPTO):  do you delime your rare/ethnicity?

	1 no 2 yes			int in al
	Which one?	When? Date entered. Mo. Day Yr.	How long did you Length of reside (IF A RESIDENT)	
	( )	( )	()	
PER	SONAL INFORMATION			
1.	What is your date of birth?		Mor Day Yea	
2.	How old are you, as of your			(
3.	What is your marital status	you say are pact IE BOX FOR EACH!		
	<ul><li>3 widowed</li><li>4 divorced/annulled</li><li>5 separated</li><li>6 never married</li></ul>			
4.	What is your current living	The state of the s	Who are you living with now?)	
٠.				
	(Who were you living with at		e precipitating cr	isis?)
	l with legal spouse	the time of the	first get in tone	isis?)
	<pre>with legal spouse with male roommate other with female roommate other</pre>	the time of the than spouse or er than spouse or	lover	isis?)
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7.	with legal spouse with male roommate other with female roommate other with male lover other tha	than spouse or an spouse or an spouse than spouse	lover r lover	sound hib w sound berney mi former m hill or m land or m land or
7.	with legal spouse with male roommate other with female roommate other with male lover other that with female lover other to with adult relatives other	than spouse or than spouse or spouse than spouse than spouse or than spouse	lover r lover	outli you phone in period contact think of think of contact contact think of think o
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5.	with legal spouse with male roommate other with female roommate other with male lover other that with female lover other that with adult relatives other (SPECIFY): not living with other adult other (SPECIFY):	than spouse or than spouse or in spouse than spouse er than spouse er than spouse	lover r lover	snedn snedn i saesned i sa
	with legal spouse with male roommate other with female roommate other with male lover other that with female lover other that with adult relatives other (SPECIFY): not living with other adult other (SPECIFY): How do you define your race,	than spouse or er than spouse or n spouse than spouse or than spou	lover r lover	phone in period
	with legal spouse with male roommate other with female roommate other with male lover other that with female lover other that with adult relatives other (SPECIFY): not living with other adult other (SPECIFY):  How do you define your race,  caucasian black Mexican descent	than spouse or er than spouse or in spouse than spouse er than spo	lover r lover	sould you shad you so that or the
	with legal spouse with male roommate other with female roommate other with male lover other the with female lover other the with adult relatives other (SPECIFY): not living with other adu other (SPECIFY):  How do you define your race,  caucasian black Mexican descent Spanish descent (other the	than spouse or er than spouse or in spouse than spouse er than spo	lover r lover	world you a payed in payed in this or your or you or
	with legal spouse with male roommate other with female roommate other with male lover other that with female lover other that with adult relatives other (SPECIFY): not living with other adult other (SPECIFY):  How do you define your race,  caucasian black Mexican descent	than spouse or er than spouse or in spouse than spouse er than spo	lover r lover	world you a payed in payed in this or your or you or

l Catholic	
Protestant (SPECIFY):  Jewish  Other (SPECIFY):  None	
What is the highest grade you have completed?	(
What is the highest degree/certificate you have earned? (INCLUDE VOCATIONAL TRAINING):	(_
Are you currently a student?	(_
no 2 yes, part-time (USING YOUR SCHOOL'S DEFINITION) 3 yes, full-time (USING YOUR SCHOOL'S DEFINITION)	
Are you currently employed outside the home?	(_
yes, part-time (LESS THAN 30 HOURS/WK) yes, full-time (MORE THAN 30 HOURS/WK)	
What is your occupation? (IF NOT CURRENTLY EMPLOYED, WHAT IS YOUR USUAL OCCUPATION?) (GET DETAILS ON TITLE AND CONTENT OF JOB.)	(
45 W V ( A 128 A 128 VI	Other (SPECIFY): None  That is the highest grade you have completed?  That is the highest degree/certificate you have earned?  INCLUDE VOCATIONAL TRAINING):  The you currently a student?  The you currently a student?  The your currently a student?  The your currently employed outside the home?  The your your occupation? (IF NOT CURRENTLY EMPLOYED, WHAT SYOUR USUAL OCCUPATION?) (GET DETAILS ON TITLE AND CONTENT ENDOW)

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C.		п		١.	IJ.	ĸ	F	

1. (FOR EACH CHILD, OBTAIN THE FOLLOWING INFORMATION, GOING FROM OLDEST TO YOUNGEST).

Client Identification Number	What is the child's date of birth?	How old is the child? (as of last birthday)	Sex (l=male ) (2=female)	Does the child live with you? (1=yes) (2=no)	Is the child with you in the shelter? (1=yes) (2=no )	Has this child been abused? (1=yes) (2=no)	How is the alleged abuser related to this child? (1=biological parent) (2=adoptive parent) (3=legal guardian) (4=not related) (5=other (SPECIFY)
()	()	()	(_)	(_)	(_)	(_)	(_)
()	()	()	(_)	(_)	(_)		(_)
()	()	()	(_)	(_)	(_)	(_)	(_)
()	()	()	(_)	(_)	(_)	(_)	(_)
()	()	()	(_)	(_)	(_)	(_)	(_)
()	()	()	(_)	(_)	(_)	(_)	(_)
()	()	()	(_)	(_)	(_)	(_)	(_)
( )	( )	()	(_)	(_)	(_)	(_)	(_)
2. To summari	ze, how many ch	ildren do you	have? (8=8	OR MORE)			(_)
3. Of these,	how many live w	with you? (8=	8 OR MORE)				(_)
4. How many o	ther children,	not your own,	live with yo	ou?			(_)
5. Are you pr 1 yes 2 no	egnant right no	ow?					(_)

MALE SIGNIFICANT OTHERS.

(COMPLETE EACH QUESTION FOR THE CLIENT'S HUSBAND (1F ANY) AND FOR THE ALLEGED ABUSER IF DIFFERENT FROM THE HUSBAND)

		HUS BAND	ALLEGEI ABUSER
1.	Is he employed outside the home?	(_)	
	1 no 2 yes, part-time (LESS THAN 30 HOURS/WK) 3 yes, full-time (MORE THAN 30 HOURS/WK)		
2.	What is his occupation? (IF UNEMPLOYED, HIS USUAL OCCUPATION) (OBTAIN JOB TITLE AND CONTENT OF JOB)		
	Alleged Abuser		
3.	If he is unemployed, for how many months has he been unemployed? (CODE "01" FOR ONE MONTH OR LESS, AND "00" FOR EMPLOYED)	()	()
4.	What is his religious preference?	(_)	(_)
	1 Catholic 2 Protestant (SPECIFY): 3 Jewish 4 Other (SPECIFY): 5 None		
5.	What is his racial/ethnic background?	(_)	(_)
	<pre>caucasian black Mexican descent Spanish descent (other than Mexican) American Indian Asian (SPECIFY): Other (SPECIFY):</pre>	buparts -	
5.	How old is he? (IN YEARS, AS OF LAST BIRTHDAY)	()	(_)
	Has he been in military service?  1 no 2 yes, currently 3 yes, previously	(_)	
. 0	What is the highest grade in school he has completed?	()	()

## E. PRECIPITATING INCIDENT OF ABUSE

 What kind of abuse precipitated your contact with the shelter? (FOR EACH ITEM, ENTER "O" IF NOT APPLICABLE, AND "1" IF APPLICABLE)

	TREASON (MARKED)	CLIENT	CHILDRE
	a. actual physical violence with weapon or object (gun, knife, bat, broom, thrown object, etc.)	(_)	(_)
	b. actual physical violence without weapon/object (slapping, hitting, pushing, choking, etc.)	(_)	()
	c. attempted physical violence with weapon/object, but no contact actually made (gun fired but missed, attempted stabbing, object thrown but missed, etc.)		
	d. verbal threat of physical violence	()	()
	e. sexual abuse/assault	(_)	
	<ul> <li>f. verbal abuse (name calling, unnecessary screaming, use of obscenities, etc.)</li> </ul>	(_)	
	g. emotional abuse (enforced prison atmosphere, extreme controlling, treatment as 2nd class person, avoidance, use of extra-relationship sexual en- counters, etc.)	(_)	
	h. other abuse (SPECIFY):	(_)	(_)
2.	Who was the main target of the abuse?  1 self 2 child(ren) 3 both self and child(ren) 4 other (SPEFICY):		
3.	Was the alleged abuser using alcohol at the time?  1 yes 2 no		
4.	Was the alleged abuser using drugs at the time?  1 yes (SPECIFY DRUG): 2 no		
5.	Was any other adult present at the time of the incident?		(_)
	1 yes (SPECIFY RELATIONSHIP TO CLIENT):		
	Were the police involved?  1 yes, and the alleged abuser was arrested 2 yes, and they intervened but no arrest was made		(_)
	<pre>3 yes, but they did not intervene 4 no, police were not involved</pre>		

	1 no		
	yes, scrapes (abrasions)		
	yes, bruises (contusions)		
	4 yes, cuts (lacerations)		
	5 yes, breaks		
	6 yes, other (SPECIFY):		
8.	How is the alleged abuser related to you?		
	1 husband		
	2 ex-husband		
	3 lover/boyfriend		
	4 ex-lover/boyfriend		
	5 other (SPECIFY):		
9.	What is the alleged abuser's	hojoht?	feet
7.	what is the affeged abuser's	height?	inches
		weight?	
0	That is your	1 4-1-40	_
.0.	What is your	height?	
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BRI	EF ABUSE HISTORY	weight?	998
BRII	How many times have you and your children been physically abused before by the alleged abuser? (8=8 OR MORE)	toward toward	you children
1.	How many times have you and your children been physically abused before by the alleged abuser? (8=8 OR MORE)	toward toward	you children
	How many times have you and your children been physically abused before by the alleged abuser? (8=8 OR MORE)  How long ago did the first incident occur?	toward toward	you children you
1.	How many times have you and your children been physically abused before by the alleged abuser? (8=8 OR MORE)  How long ago did the first incident occur?  1 less than one month ago	toward toward	you children
1.	How many times have you and your children been physically abused before by the alleged abuser? (8=8 OR MORE)  How long ago did the first incident occur?  1 less than one month ago 2 1 to 6 months ago	toward toward	you children you
1.	How many times have you and your children been physically abused before by the alleged abuser? (8=8 OR MORE)  How long ago did the first incident occur?  1 less than one month ago 2 1 to 6 months ago 3 over 6 months to 1 year ago	toward toward	you children you
1.	How many times have you and your children been physically abused before by the alleged abuser? (8=8 OR MORE)  How long ago did the first incident occur?  1 less than one month ago 2 1 to 6 months ago 3 over 6 months to 1 year ago 4 over 1 to 2 years ago	toward toward	you children you
1.	How many times have you and your children been physically abused before by the alleged abuser? (8=8 OR MORE)  How long ago did the first incident occur?  1 less than one month ago 2 1 to 6 months ago 3 over 6 months to 1 year ago 4 over 1 to 2 years ago 5 over 2 to 3 years ago	toward toward	you children you
1.	How many times have you and your children been physically abused before by the alleged abuser? (8=8 OR MORE)  How long ago did the first incident occur?  1 less than one month ago 2 1 to 6 months ago 3 over 6 months to 1 year ago 4 over 1 to 2 years ago 5 over 2 to 3 years ago 6 over 3 to 4 years ago	toward toward for for	you children you children
1.	How many times have you and your children been physically abused before by the alleged abuser? (8=8 OR MORE)  How long ago did the first incident occur?  1 less than one month ago 2 1 to 6 months ago 3 over 6 months to 1 year ago 4 over 1 to 2 years ago 5 over 2 to 3 years ago 6 over 3 to 4 years ago 7 over 4 to 5 years ago	toward toward for for	you children you children
1.	How many times have you and your children been physically abused before by the alleged abuser? (8=8 OR MORE)  How long ago did the first incident occur?  1 less than one month ago 2 1 to 6 months ago 3 over 6 months to 1 year ago 4 over 1 to 2 years ago 5 over 2 to 3 years ago 6 over 3 to 4 years ago 7 over 4 to 5 years ago 8 over 5 to 10 years ago	toward toward for for	you children you children
1.	How many times have you and your children been physically abused before by the alleged abuser? (8=8 OR MORE)  How long ago did the first incident occur?  1 less than one month ago 2 1 to 6 months ago 3 over 6 months to 1 year ago 4 over 1 to 2 years ago 5 over 2 to 3 years ago 6 over 3 to 4 years ago 7 over 4 to 5 years ago	toward toward for for	you children you children
2.	How many times have you and your children been physically abused before by the alleged abuser? (8=8 OR MORE)  How long ago did the first incident occur?  1 less than one month ago 2 1 to 6 months ago 3 over 6 months to 1 year ago 4 over 1 to 2 years ago 5 over 2 to 3 years ago 6 over 3 to 4 years ago 7 over 4 to 5 years ago 8 over 5 to 10 years ago 9 over 10 years ago How often has the alleged abuser been physically	toward toward for for	you children you children
2.	How many times have you and your children been physically abused before by the alleged abuser? (8=8 OR MORE)  How long ago did the first incident occur?  1 less than one month ago 2 1 to 6 months ago 3 over 6 months to 1 year ago 4 over 1 to 2 years ago 5 over 2 to 3 years ago 6 over 3 to 4 years ago 7 over 4 to 5 years ago 8 over 5 to 10 years ago 9 over 10 years ago How often has the alleged abuser been physically violent?	toward toward for for	you children you children
2.	How many times have you and your children been physically abused before by the alleged abuser? (8=8 OR MORE)  How long ago did the first incident occur?  1 less than one month ago 2 1 to 6 months ago 3 over 6 months to 1 year ago 4 over 1 to 2 years ago 5 over 2 to 3 years ago 6 over 3 to 4 years ago 7 over 4 to 5 years ago 8 over 5 to 10 years ago 9 over 10 years ago How often has the alleged abuser been physically violent?	toward toward for for	you children you children
2.	How many times have you and your children been physically abused before by the alleged abuser? (8=8 OR MORE)  How long ago did the first incident occur?  1 less than one month ago 2 1 to 6 months ago 3 over 6 months to 1 year ago 4 over 1 to 2 years ago 5 over 2 to 3 years ago 6 over 3 to 4 years ago 7 over 4 to 5 years ago 8 over 5 to 10 years ago 9 over 10 years ago How often has the alleged abuser been physically violent? 1 daily	toward toward for for	you children you children
2.	How many times have you and your children been physically abused before by the alleged abuser? (8=8 OR MORE)  How long ago did the first incident occur?  1 less than one month ago 2 1 to 6 months ago 3 over 6 months to 1 year ago 4 over 1 to 2 years ago 5 over 2 to 3 years ago 6 over 3 to 4 years ago 7 over 4 to 5 years ago 8 over 5 to 10 years ago 9 over 10 years ago How often has the alleged abuser been physically violent?  1 daily 2 several times a week	toward toward for for	you children you children
1.	How many times have you and your children been physically abused before by the alleged abuser? (8=8 OR MORE)  How long ago did the first incident occur?  1 less than one month ago 2 1 to 6 months ago 3 over 6 months to 1 year ago 4 over 1 to 2 years ago 5 over 2 to 3 years ago 6 over 3 to 4 years ago 7 over 4 to 5 years ago 8 over 5 to 10 years ago 9 over 10 years ago How often has the alleged abuser been physically violent?  1 daily 2 several times a week 3 several times a month	toward toward for for	you children you children
2.	How many times have you and your children been physically abused before by the alleged abuser? (8=8 OR MORE)  How long ago did the first incident occur?  1 less than one month ago 2 1 to 6 months ago 3 over 6 months to 1 year ago 4 over 1 to 2 years ago 5 over 2 to 3 years ago 6 over 3 to 4 years ago 7 over 4 to 5 years ago 8 over 5 to 10 years ago 9 over 10 years ago How often has the alleged abuser been physically violent?  1 daily 2 several times a week	toward toward for for	you children you children

	year bruises (consussions)
	PARTITION OF THE PROPERTY OF T
ler	e you ever physically abused as a child?
	yes (SPECIFY ABUSER'S RELATIONSHIP TO CLIENT)
lav	e you been abused by others as an adult?
	no es (SPECIFY ABUSER'S RELATIONSHIP TO CLIENT):
lav	e you ever been abused while pregnant?
	no
	e your children ever been abused before by others?
	no yes (SPECIFY ABUSER'S RELATIONSHIP TO CHILD):
Hav	e your children observed physical violence taking place?
	yes (SPECIFY):
Го	your knowledge, was the alleged abuser ever abused as a child?
	no yes (SPECIFY):
1	team has the alacsed shuser been physically toward you
Го	your knowledge, has the alleged abuser been an abuser of others?
1	no steem is transfer to the contract of the co

## G. SHELTER RESPONSE

3	mardold Surmesol
1.	accepted as a client in residence
2.	accepted as a client and placed on waiting list for residence
3.	accepted as a non-residential client
4.	telephone intake contact only
5.	made referral (SPECIFY):
6.	provided direct assistance (i.e. transportation, etc.) (SPECIFY):
7.	did not offer services to client (WHY):
8.	other (SPECIFY):
тіт	LE XX ELIGIBILITY (1 = YES, 2 = NO)
TIT 1 2	

. NAF	RRATIVE	
1.	Referral source:	Indeciate response of diction (PLACE AN "O" POR TACH
2.	Presenting problem:	COLUMN CONT. 1990 FORMS
3.		inil galiles no buskie ber berild a en besquor .
		de telephone inteke contact only
	•	
	Total	provided direct analatance (4.0. cromaportation,
	7.7.3	
		ECHM), such the constitutions may a non-page
		A CANALL MARKET TO THE CONTRACT OF THE CONTRAC
	1	
		A COUNTY OF A PROPERTY OF A PR
4.		(O) = 1 ,23Y = L) VTLIBERING SUCKLY
I agre	e that all of the above	information is correct.
	te	Client Signature:
	te	Intake Worker Signature
[F MOR		CONDUCTED INTAKE, BRIEFLY DESCRIBE CIRCUMSTANCES:

APPENDIX B

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